

# **AUSTRALIAN PRUDENTIAL REGULATION AUTHORITY**

## **Section 1: Overview, Additional Estimates and Variations to Outcomes**

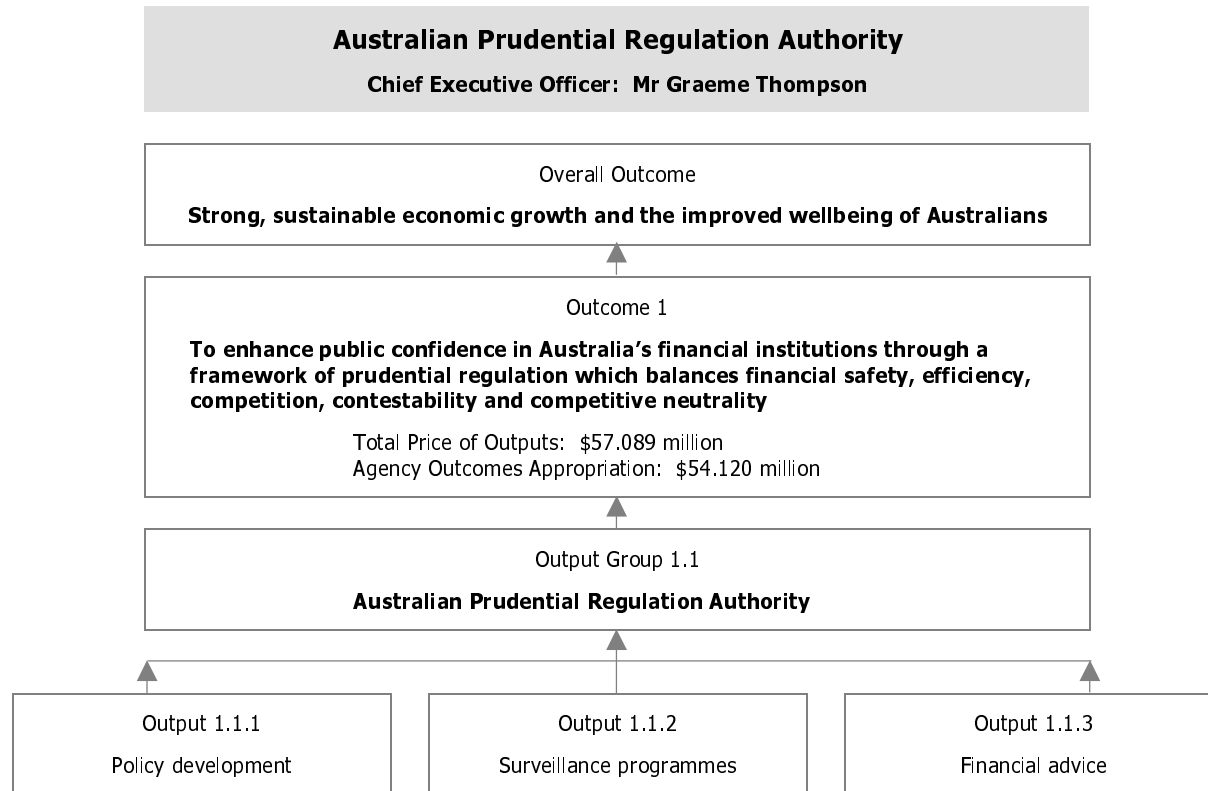
### **OVERVIEW**

There has been no change to the overview to that included in the 1999-2000 Portfolio Budget Statements.

### **ADDITIONAL ESTIMATES AND VARIATIONS TO OUTCOMES**

Additional estimates of \$3.998 million are sought for establishment funding for the integration of the State based Financial Institutions scheme, which became the responsibility of the Australian Prudential Regulation Authority (APRA) from 1 July 1999. This funding will be repaid through levies over the next three years, and is reflected in the Memorandum of Understanding between the Department of Finance and Administration and the Department of the Treasury.

**Part C: Agency Additional Estimates Statements — APRA**



## Breakdown of Additional Estimates by Appropriations Bill

**Table 1.2: Appropriation Bill (No 3) 1999-2000**

|                                                                                                                                                                                                                     | 1998-99<br>Estimated<br>Expenses<br>\$'000 | 1999-00<br>Budget<br>\$'000 | 1999-00<br>Revised<br>\$'000 | Additional<br>Estimates<br>\$'000 | Reduced<br>Estimates<br>\$'000 |
|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------------------------------------|-----------------------------|------------------------------|-----------------------------------|--------------------------------|
| <b>Agency Outputs</b>                                                                                                                                                                                               |                                            |                             |                              |                                   |                                |
| <b>Outcome 1</b>                                                                                                                                                                                                    |                                            |                             |                              |                                   |                                |
| To enhance public confidence in Australia's financial institutions through a framework of prudential regulation which balances financial safety, efficiency, competition, contestability and competitive neutrality | 45,425                                     | 1,500                       | 5,498                        | 3,998                             | —                              |
| <b>Total</b>                                                                                                                                                                                                        | 45,425                                     | 1,500                       | 5,498                        | 3,998                             | —                              |

**Table 1.4: Staff Years (Number)**

|                  | 1999-00<br>Budget | 1998-99<br>Revised | Variation |
|------------------|-------------------|--------------------|-----------|
| <b>Outcome 1</b> | 415               | 379                | 36        |

## Section 2: Outcomes and Outputs Information

### **OUTCOMES AND OUTPUT GROUPS**

APRA has not made any changes to its outcome or outputs since the 1999-2000 Portfolio Budget Statements.

### **REVISED PERFORMANCE INFORMATION AND LEVEL OF ACHIEVEMENT — 1999-2000**

The Additional Estimate has not resulted in any changes to Performance Information to that included in the 1999-2000 Portfolio Budget Statements.

## Section 3: Budget Financial Statements

The budget financial statements will form the basis of the financial statements that will appear in the Australian Prudential Regulation Authority's 1999-2000 Annual Report, and form the basis for the input into the Whole of Government Accounts.

### **Budget Statement of Revenues and Expenses (Budget Operating Statement)**

This statement provides a picture of the expected financial results for APRA by identifying full accrual expenses and revenues, which highlights whether APRA is operating at a sustainable level.

### **Budget Statement of Assets and Liabilities (Budget Balance Sheet)**

This statement shows the financial position of APRA. It enables decision-makers to track the management of APRA's assets and liabilities.

### **Budget Cash Flow Statement**

This statement identifies expected cash flows from operating activities, investing activities and financing activities.

### **Capital Budget**

This statement shows all proposed capital expenditure funded through the Budget as appropriations or from internal sources.

**Table 3.1: Budget Statement of Revenue and Expenses**

|                                                     | Actual            | Revised<br>Budget | Estimated         |                   |                   |
|-----------------------------------------------------|-------------------|-------------------|-------------------|-------------------|-------------------|
|                                                     | 1998-99<br>\$'000 | 1999-00<br>\$'000 | 2000-01<br>\$'000 | 2001-02<br>\$'000 | 2002-03<br>\$'000 |
| <b>Agency Revenue and Expenses</b>                  |                   |                   |                   |                   |                   |
| <b>Revenues</b>                                     |                   |                   |                   |                   |                   |
| Revenue from government                             |                   |                   |                   |                   |                   |
| Ordinary annual appropriations (net appropriations) | 45,450            | 1,500             | —                 | —                 | —                 |
| Special appropriation                               | —                 | 52,620            | 53,536            | 52,037            | 46,597            |
| Resources received free of charge                   | —                 | 272               | —                 | —                 | —                 |
| Revenue from other sources                          |                   |                   |                   |                   |                   |
| Sales of goods and services                         | 1,498             | 2,190             | 300               | 300               | 300               |
| Other revenue from other sources                    | 2,083             | 507               | 757               | 816               | 895               |
| <b>Total Revenue</b>                                | <b>49,031</b>     | <b>57,089</b>     | <b>54,593</b>     | <b>53,153</b>     | <b>47,792</b>     |
| <b>Expenses</b>                                     |                   |                   |                   |                   |                   |
| Employees                                           | 32,566            | 33,729            | 33,952            | 34,016            | 33,505            |
| Depreciation and amortisation                       | 2,131             | 3,413             | 3,440             | 2,986             | 2,996             |
| Other costs of providing goods and services         | 11,576            | 16,863            | 10,610            | 10,299            | 9,864             |
| <b>Total Expenses</b>                               | <b>46,273</b>     | <b>54,005</b>     | <b>48,002</b>     | <b>47,301</b>     | <b>46,365</b>     |
| <b>Operating Result</b>                             | <b>2,758</b>      | <b>3,084</b>      | <b>6,591</b>      | <b>5,852</b>      | <b>1,427</b>      |
| <b>Loss on abnormal item</b>                        | <b>7,137</b>      | <b>5,525</b>      | <b>—</b>          | <b>—</b>          | <b>—</b>          |
| <b>Transfers and Dividends</b>                      | <b>—</b>          | <b>—</b>          | <b>—</b>          | <b>—</b>          | <b>—</b>          |
| <b>Surplus/(Deficit)</b>                            | <b>(4,379)</b>    | <b>(2,441)</b>    | <b>6,591</b>      | <b>5,852</b>      | <b>1,427</b>      |
| Net contribution to government                      | —                 | —                 | —                 | —                 | —                 |

**Table 3.2: Budget Statement of Assets and Liabilities**

|                                      | Actual            | Revised<br>Budget | Estimated         |                   |                   |
|--------------------------------------|-------------------|-------------------|-------------------|-------------------|-------------------|
|                                      | 1998-99<br>\$'000 | 1999-00<br>\$'000 | 2000-01<br>\$'000 | 2001-02<br>\$'000 | 2002-03<br>\$'000 |
| <b>Agency Assets and Liabilities</b> |                   |                   |                   |                   |                   |
| <b>Debt</b>                          |                   |                   |                   |                   |                   |
| Prepayment of Levies                 | 12,319            | 10,879            | 5,440             | —                 | —                 |
| Other                                | 3,359             | 11,637            | 10,237            | 10,237            | 10,237            |
| <b>Total Debt</b>                    | 15,678            | 22,516            | 15,677            | 10,237            | 10,237            |
| <b>Provisions and Payables</b>       |                   |                   |                   |                   |                   |
| Employees                            | 16,754            | 8,500             | 7,700             | 7,400             | 7,000             |
| Suppliers                            | 1,440             | 300               | 300               | 300               | 300               |
| <b>Total Provisions and Payables</b> | 18,194            | 8,800             | 8,000             | 7,700             | 7,300             |
| <b>Equity</b>                        |                   |                   |                   |                   |                   |
| Surplus/(Deficit)                    | (4,379)           | (2,441)           | 6,591             | 5,852             | 1,427             |
| Accumulated results from prior years | 5,255             | 876               | (1,565)           | 5,027             | 10,879            |
| <b>Total Equity</b>                  | 876               | (1,565)           | 5,026             | 10,879            | 12,306            |
| <b>Total Liabilities and Equity</b>  | 34,478            | 29,751            | 28,703            | 28,816            | 29,843            |
| <b>Financial Assets</b>              |                   |                   |                   |                   |                   |
| Cash                                 | 24,642            | 18,207            | 19,664            | 21,123            | 23,603            |
| Receivables                          | 487               | 700               | 300               | 300               | 300               |
| <b>Total Financial Assets</b>        | 25,129            | 18,907            | 19,964            | 21,423            | 23,903            |
| <b>Non-financial Assets</b>          |                   |                   |                   |                   |                   |
| Infrastructure, plant and equipment  | 6,484             | 6,487             | 5,249             | 4,810             | 4,385             |
| Intangibles                          | 2,461             | 3,457             | 2,590             | 1,683             | 655               |
| Other                                | 674               | 900               | 900               | 900               | 900               |
| <b>Total Non-financial Assets</b>    | 9,619             | 10,844            | 8,739             | 7,393             | 5,940             |
| <b>Total Assets</b>                  | 34,748            | 29,751            | 28,703            | 28,816            | 29,843            |

**Table 3.3: Budget Cash Flow Statement**

|                                                     | Actual            | Revised<br>Budget | Estimated         |                   |                   |
|-----------------------------------------------------|-------------------|-------------------|-------------------|-------------------|-------------------|
|                                                     | 1998-99<br>\$'000 | 1999-00<br>\$'000 | 2000-01<br>\$'000 | 2001-02<br>\$'000 | 2002-03<br>\$'000 |
| <b>Agency Cash Flows</b>                            |                   |                   |                   |                   |                   |
| <b>Operating Activities</b>                         |                   |                   |                   |                   |                   |
| <b>Cash Received</b>                                |                   |                   |                   |                   |                   |
| Appropriations                                      | 61,583            | 61,111            | 48,092            | 46,593            | 46,597            |
| Sales of goods and services                         | 1,594             | 1,978             | 300               | 300               | 300               |
| Other                                               | 4,979             | 507               | 757               | 816               | 895               |
| <b>Total Cash Received</b>                          | 68,156            | 63,596            | 49,149            | 47,709            | 47,792            |
| <b>Cash Used</b>                                    |                   |                   |                   |                   |                   |
| Employees                                           | 30,774            | 45,206            | 35,672            | 34,509            | 34,101            |
| Suppliers                                           | 9,481             | 20,752            | 10,610            | 10,026            | 9,593             |
| <b>Total Cash Used</b>                              | 40,255            | 65,958            | 46,282            | 44,535            | 43,694            |
| <b>Net Cash from Operating Activities</b>           | 27,901            | (2,362)           | 2,867             | 3,174             | 4,098             |
| <b>Investing Activities</b>                         |                   |                   |                   |                   |                   |
| <b>Cash Received</b>                                |                   |                   |                   |                   |                   |
| Proceeds from sale of property, plant and equipment | 19                | —                 | —                 | —                 | —                 |
| <b>Total Cash Received</b>                          | 19                | —                 | —                 | —                 | —                 |
| <b>Cash Used</b>                                    |                   |                   |                   |                   |                   |
| Purchase of property, plant and equipment           | 4,345             | 4,073             | 1,410             | 1,715             | 1,618             |
| <b>Total Cash Used</b>                              | 4,345             | 4,073             | 1,410             | 1,715             | 1,618             |
| <b>Net Cash from Investing Activities</b>           | (4,326)           | (4,073)           | (1,410)           | (1,715)           | (1,618)           |
| <b>Financing Activities</b>                         |                   |                   |                   |                   |                   |
| <b>Cash Received</b>                                |                   |                   |                   |                   |                   |
|                                                     | 1,067             | —                 | —                 | —                 | —                 |
| <b>Total Cash Received</b>                          | 1,067             | —                 | —                 | —                 | —                 |
| <b>Cash Used</b>                                    |                   |                   |                   |                   |                   |
| Repayment of prepaid levies                         | —                 | —                 | —                 | —                 | —                 |
| <b>Total Cash Used</b>                              | —                 | —                 | —                 | —                 | —                 |
| <b>Net Cash from Financing Activities</b>           | 1,067             | —                 | —                 | —                 | —                 |
| Net increase/decrease in cash held                  | 24,642            | (6,435)           | 1,457             | 1,459             | 2,480             |
| Add cash as at 1 July                               | —                 | 24,642            | 18,207            | 19,664            | 21,123            |
| Cash as at 30 June                                  | 24,642            | 18,207            | 19,664            | 21,123            | 23,603            |

## CAPITAL BUDGET

APRA will not receive a Capital Appropriation, but will internally fund the purchase of non-current assets, including finance leases, from its Agency resources.

**Table 3.4: Capital Budget**

|                                       | Actual            | Revised<br>Budget | Estimated         |                   |                   |
|---------------------------------------|-------------------|-------------------|-------------------|-------------------|-------------------|
|                                       | 1998-99<br>\$'000 | 1999-00<br>\$'000 | 2000-01<br>\$'000 | 2001-02<br>\$'000 | 2002-03<br>\$'000 |
| Funded by capital appropriations      | —                 | —                 | —                 | —                 | —                 |
| Funded internally by Agency resources | 4,345             | 4,073             | 1,410             | 1,715             | 1,618             |
| <b>Total</b>                          | 4,345             | 4,073             | 1,410             | 1,715             | 1,618             |

## NOTES TO THE FINANCIAL STATEMENTS

### Budget Statement of Revenue and Expenses

The ordinary annual appropriation is the appropriation provided to run the excluded superannuation funds on behalf of the ATO. The ATO will supervise excluded superannuation funds from 1 July 1999, but administrative arrangements during a transition period will require APRA to provide administrative support. The lower amount reflects the fact that in 1998-1999 APRA's funding from levies, except those from excluded superannuation funds, was also paid via an annual appropriation.

The other services appropriation is the special appropriation for the levies collected by APRA for all industries except excluded superannuation funds. The revenue recognised by APRA is net of the levies collected by APRA which are retained in the Commonwealth Public Account to be directed to the Australian Securities and Investments Commission (\$11,600,000), for consumer protection and market integrity functions, and to the Australian Taxation Office (\$2,352,000), for unclaimed monies and lost members functions.

It is assumed that the Australian Government Actuary will transfer to the Treasury in 2000-2001 and discussions are currently under way to finalise the transfer. Sales from other goods and services drop in the budgeted year on the assumption that the transfer will take effect from 1 July 2000. In the Portfolio Budget Statements it had been assumed that the transfer would take effect from 1 July 1999.

The abnormal item relates to expenses which are directly attributable to the restructuring of APRA and include expenditure on separation and redundancy, surplus leased space, employee entitlements and staff relocation.

There is no capital charge on APRA, which is funded mainly by industry levies.

## **Budget Statement of Assets and Liabilities**

The debt represents the appropriation of \$16.1 million in 1998-99 and the \$4 million included in additional estimates less the repayments made. This funding was provided to support the establishment of APRA.

Provisions and payables represent liabilities for employee benefits including leave and miscellaneous accruals.

Equity reflects accumulated results for 1998-99 and 1999-2000 in addition to the opening balance, being the net value of assets and liabilities transferred from the Reserve Bank and the Insurance and Superannuation Commission on the formation of APRA on 1 July 1998.

Financial assets includes cash that may be held in government securities and receivables for miscellaneous income derived by the agency.

Non-financial assets include assets held as leasehold improvements, furniture and fittings, computer hardware and office equipment; and intangibles include capitalised software.

## **Budget Cash Flow Statement**

Cash received from operating activities reflects the appropriation received, net of the amount retained in the Commonwealth Public Account to repay prepaid levies, cash from fees and charges; and interest payments from cash held in government securities.

Cash received from investing activities includes the prepayment of levies received to support the establishment of APRA.

Cash used includes cash spent on building infrastructure.

**Appendix 1****Non-Appropriation Agency and Administered Revenue**

|                                | Revised Estimate | Revised Estimate |
|--------------------------------|------------------|------------------|
|                                | 1998-99          | 1999-00          |
|                                | \$'000           | \$'000           |
| Agency other income            | 3,581            | 2,697            |
| <b>Total Estimated Revenue</b> | <b>3,581</b>     | <b>2,697</b>     |

Note: Agency other income is derived from fees and charges, including those of the Australian Government Actuary, and interest earned on investments. The income drops from 1998-99 due to the drop in the cash balance on which the interest is earned.

## Appendix 2

**Estimates of Expenses from Special Appropriations**

|                                | Estimated Expense | Estimated Expense |
|--------------------------------|-------------------|-------------------|
|                                | 1998-99           | 1999-00           |
|                                | \$'000            | \$'000            |
| Levies                         | —                 | 61,057            |
| <b>Total Estimated Expense</b> | —                 | 61,057            |

Note: The estimates of expenses for levies is the levies collected by APRA which are appropriated to APRA to fund the cost of supervision. In 1998-1999 APRA was funded through an annual appropriation.