Appendix C: AAS31 Financial Reporting by Government Primary Financial Statements

This appendix presents financial statements that have been prepared on an accrual basis in accordance with applicable Australian Accounting Standards, including Australian Accounting Standard No. 31 *Financial Reporting by Governments* (AAS31), except where departures from the standard are identified in Note 1.

Table C1: Statement of revenue and expenses for the Commonwealth general government sector — AAS31

	Note	2000-01 $m	2001-02 $m	2002-03 $m	2003-04 $m
		Estimates		Projections	
Revenue					
Taxation					
Income tax	3	116824	119421	125856	135892
Indirect tax	4	25880	25948	27196	28740
Fringe benefits tax		3405	3625	3745	3875
Other taxes		1852	1693	1638	1612
Total taxation revenue		**147961**	**150687**	**158435**	**170118**
Non-taxation					
Sales of goods and services		2900	2889	2927	2946
Interest and dividends	5	5749	6995	7886	8457
Net foreign exchange gains		71	3	0	0
Net gains from sales of assets		2701	138	69	291
Other sources of non-tax revenue	6	3591	3289	3171	3170
Total non-tax revenue		**15012**	**13314**	**14053**	**14864**
Total revenue		**162973**	**164001**	**172488**	**184983**
Expenses					
Goods and services					
Employees	7	16378	16674	16608	16995
Suppliers	8	13854	13354	13116	13278
Depreciation and amortisation	9	3045	3135	3395	3574
Net write down of assets		1092	901	925	940
Net foreign exchange losses		810	0	0	0
Net losses from the sale of assets		3	1	0	0
Other goods and services expenses		5060	5133	5378	5652
Total goods and services		**40241**	**39198**	**39423**	**40439**
Subsidies, benefits and grants					
Personal benefits		69876	71830	76107	80740
Subsidies		7114	7853	8193	8430
Grants	10	30913	33266	33163	33443
Total subsidies, benefits and grants		**107903**	**112949**	**117463**	**122613**
Interest and other financing costs					
Interest on debt		8861	8220	8121	7649
Other financing costs		34	25	20	14
Total interest and other financing costs		**8895**	**8245**	**8141**	**7663**
Total expenses		**157039**	**160392**	**165026**	**170715**
Operating result		**5934**	**3609**	**7462**	**14268**
Extraordinary items		-2202	14731	14731	0
Operating result after extraordinary items		**3732**	**18341**	**22193**	**14268**

Table C2: Balance sheet for the Commonwealth general government sector — AAS31

	Note	2000-01 $m	2001-02 $m	2002-03 $m	2003-04 $m
		Estimates		Projections	
Assets					
Financial assets					
Cash		3498	2920	1927	591
Receivables		25714	31696	31202	24346
Investments	14	28261	26737	25263	25425
Accrued revenue		432	438	486	501
Other financial assets		14	14	27	27
Total financial assets		**57919**	**61807**	**58904**	**50890**
Non-financial assets	11				
Land and buildings		15051	14707	14402	14359
Infrastructure		38695	39885	41717	43781
Intangibles		982	1059	969	921
Inventories		3002	3155	3264	3690
Other non-financial assets		1290	1289	1280	1271
Total non-financial assets		**59020**	**60096**	**61631**	**64022**
Total assets		**116939**	**121903**	**120536**	**114912**
Liabilities					
Debt					
Government securities	14	56722	43636	20206	637
Loans		6308	6390	6501	6492
Leases		347	231	204	191
Deposits		10	10	10	10
Overdrafts		0	0	0	0
Other debt		3954	3195	2744	2081
Total debt		**67342**	**53461**	**29665**	**9411**
Provisions and payables					
Employees	12	82336	82421	82295	82339
Suppliers		1484	1379	1255	1134
Personal benefits payable		2554	2864	3079	3458
Subsidies payable		335	302	269	234
Grants payable	13	7365	7616	7583	7520
Other provisions and payables		4760	4701	4820	4807
Total provisions and payables		**98834**	**99283**	**99301**	**99494**
Total liabilities		**166177**	**152745**	**128966**	**108905**
Net assets		**-49237**	**-30842**	**-8431**	**6007**
Equity					
Accumulated results		-82149	-61887	-37788	-23518
Reserves		32911	31044	29357	29525
Capital		0	0	0	0
Total equity		**-49237**	**-30842**	**-8431**	**6007**

Table C3: Statement of cash flows for the Commonwealth general government sector — AAS31

	Note	2000-01 $m	2001-02 $m	2002-03 $m	2003-04 $m
		Estimates		Projections	
Operating activities					
Cash received					
Taxes	15	142862	151594	159243	170115
Sales of goods and services		2708	2998	2920	2985
Interest		3575	4039	5068	6119
Dividends		2982	2907	2729	2279
GST receipts related to purchases/sales		1636	1883	1862	1857
Other		3205	2901	2668	2651
Total operating cash received		**156968**	**166322**	**174490**	**186005**
Cash used					
Payments to employees		15878	16590	16734	16950
Payments to suppliers		13436	13169	12904	13222
Subsidies paid		7394	7885	8226	8465
Personal benefits		69550	71523	75886	80356
Grant payments		30826	33016	33196	33506
Interest and other financing costs		8815	8197	8026	7677
GST payments related to purchases/sales		1773	1873	1861	1852
Other		5026	5233	5361	5638
Total operating cash used		**152698**	**157486**	**162193**	**167666**
Net cash from operating activities		**4270**	**8836**	**12297**	**18339**
Investing activities					
Cash received					
Proceeds from asset sales programme		6305	9800	16600	6800
Proceeds from sales of property, plant and equipment and intangibles		4388	817	707	636
Net loans, advances and HECS		464	0	0	0
Other net investing cash received		9351	0	0	0
Total investing cash received		**20507**	**10617**	**17307**	**7436**
Cash used					
Purchase of property, plant and equipment and intangibles		4748	5132	5700	6290
Net loans, advances and HECS		0	679	711	428
Other net investing cash paid	14	0	338	391	197
Total investing cash used		**4748**	**6150**	**6802**	**6915**
Net cash from investing activities		**15759**	**4468**	**10505**	**521**
Financing activities					
Cash received					
Other		0	0	0	0
Net cash received from currency issues		0	0	0	0
Total financing cash received		**0**	**0**	**0**	**0**
Cash used					
Net repayments of borrowings	14	19773	13005	23318	19578
Other		315	876	478	618
Total financing cash used		**20088**	**13881**	**23796**	**20196**
Net cash from financing activities		**-20088**	**-13881**	**-23796**	**-20196**
Net increase/decrease in cash held		**-58**	**-578**	**-994**	**-1336**

STATISTICS, CONCEPTS AND NOTES TO THE FINANCIAL STATEMENTS

Note 1: External reporting standards

The *Charter of Budget Honesty Act 1998* requires that the budget be based on external reporting standards and that departures from applicable external reporting standards be identified.

The financial statements included in this appendix have been prepared on an accrual basis in accordance with applicable Australian accounting standards, including *Australian Accounting Standard No. 31 'Financial Reporting by Governments'* (AAS31). AAS31 is the relevant accounting standard for financial reporting by governments.

AAS31 requires adoption of the full accrual basis of accounting. This means that assets, liabilities, revenues and expenses are recorded in financial statements when they have their economic impact on the government, rather than when the cash flow associated with these transactions occurs. Consistent with AAS31, an operating statement, a balance sheet and a statement of cash flows have been prepared using estimates for the budget year and the three forward years.

The accounting policies in this budget document are generally consistent with the accounting policies in AAS31. While the scope for financial reporting recommended in AAS31 is the Whole of Government (that is, the Commonwealth public sector), in accordance with the *Charter of Budget Honesty Act 1998*, the budget presentation of financial estimates covers the General Government Sector only.

In relation to taxation revenue, AAS31 suggests revenue be recognised at the time the income (or economic activity) giving rise to a tax liability occurs, where this can be measured *reliably*. At this stage, the Commonwealth does not consider its taxation revenues can be reliably measured on this basis for budget reporting purposes. Taxation revenue is therefore recognised at the time a taxpayer makes a self-assessment or when the Australian Taxation Office (ATO) or the Australian Customs Service (ACS) raises a tax assessment.

The Commonwealth collected a number of taxes on an agency basis for the States and Territories, principally 'safety net' surcharge collections until 1 July 2000 (which replaced business franchise fees), mirror taxes on Commonwealth places and from 1 July 2000, the goods and services tax. The revenue from these taxes is passed to State and Territory Governments (with an adjustment for administration costs in the case of safety net revenue and mirror taxes). Estimates of taxes collected by the Commonwealth and passed to State and Territory Governments are provided in Note 4.

In regard to GST revenue, AAS31 and other relevant accounting standards would suggest the gross amount of GST be included in the Commonwealth's Financial Statements. However, the clear policy intent of the *Intergovernmental Agreement on the Reform of Commonwealth-State Financial Relations* (the IGA) is that the GST is a State tax collected by the Commonwealth in an agency capacity. Therefore, accrued GST revenues and associated payments to the States and Territories are not recorded in the MYEFO financial statements.

In addition, non-accounting standard classifications have been used in different sections of the budget. ‘Outcomes’ is a Commonwealth classification framework that indicates the results, impacts or consequences of agencies’ activities. Functional classifications used in some tables are based on standards maintained by the ABS, but have been extended in some cases to provide greater detail.

Note 2: Reconciliation of cash

	2000-01 $m	2001-02 $m	2002-03 $m	2003-04 $m
	Estimates		Projections	
Operating result (revenues less expenses)	**5934**	**3609**	**7462**	**14268**
less **Revenues not providing cash**				
Foreign exchange gains	71	3	0	0
Gains from sale of assets	2701	138	69	291
Other	344	224	232	220
Total revenues not providing cash	**3116**	**365**	**301**	**511**
plus **Expenses not requiring cash**				
Increase/(decrease) in employee entitlements	500	84	-126	44
Depreciation/amortisation expense	3045	3135	3395	3574
Provision for bad and doubtful debts	160	180	181	181
Provision for diminution in value of assets	28	4	4	3
Losses from sale of assets	3	1	0	0
Foreign exchange losses	810	0	0	0
Other	40	0	0	0
Total expenses not requiring cash	**4586**	**3404**	**3456**	**3803**
plus **Cash provided by working capital items**				
Decrease in inventories	485	288	331	173
Decrease in receivables	0	1540	1257	464
Decrease in other financial assets	204	0	0	0
Decrease in other non-financial assets	151	1	9	9
Increase in benefits, subsidies and grants payable	127	529	149	281
Increase in suppliers' liabilities	117	0	0	0
Increase in other provisions and payables	0	0	119	0
Total cash provided by working capital items	**1084**	**2357**	**1865**	**928**
less **Cash used by working capital items**				
Increase in inventories	0	0	0	0
Increase in receivables	3927	0	0	0
Increase in other financial assets	0	6	60	15
Decrease in other non-financial assets	0	0	0	0
Decrease in other provisions and payables	291	59	0	13
Decrease in suppliers' liabilities	0	104	124	121
Total cash used by working capital items	**4218**	**170**	**184**	**148**
equals Net cash from/(to) operating activities	4270	8836	12297	18339
Net cash from/(to) investing activities	15759	4468	10505	521
Net cash from operating activities and investment	**20030**	**13303**	**22803**	**18861**
Net cash from/(to) financing activities	-20088	-13881	-23796	-20196
equals **Net (decrease)/increase in cash**	**-58**	**-578**	**-994**	**-1336**

Note 3: Income tax

	2000-01 $m	2001-02 $m	2002-03 $m	2003-04 $m
	Estimates		Projections	
Individuals -				
Gross PAYG withholding	73026	78532	84730	91256
Gross other individuals	13558	15921	16036	18665
less: Refunds	11230	11061	11788	12738
Total individuals	**75354**	**83391**	**88978**	**97183**
Companies	33197	29055	30035	31786
Superannuation funds	5087	3873	4091	4416
Other withholding tax	1426	1462	1532	1557
Petroleum resource rent tax	1760	1640	1220	950
Total income tax	**116824**	**119421**	**125856**	**135892**

Note 4: Indirect tax

	2000-01 $m	2001-02 $m	2002-03 $m	2003-04 $m
	Estimates		Projections	
Petroleum excise duty	13146	13561	14129	14900
Of which revenue replacement				
Less transfers to States and Territories in relation to revenue replacement	253	0	0	0
Petroleum excise duty revenue	**12892**	**13561**	**14129**	**14900**
Other excise duty	6552	6713	6779	6889
Of which revenue replacement				
Less transfers to States and Territories in relation to revenue replacement	61	0	0	0
Other excise duty revenue	**6491**	**6713**	**6779**	**6889**
Total excise duty	19698	20273	20908	21789
Of which revenue replacement				
Less transfers to States and Territories in relation to revenue replacement	314	0	0	0
Total excise duty revenue	**19383**	**20273**	**20908**	**21789**
Customs duty	4545	4862	5435	6073
Of which revenue replacement				
Less transfers to States and Territories in relation to revenue replacement	4	0	0	0
Customs duty revenue	**4541**	**4862**	**5435**	**6073**
Other indirect taxes	2073	813	853	878
Of which revenue replacement				
Less transfers to States and Territories in relation to revenue replacement	117	0	0	0
Other indirect tax revenue	**1956**	**813**	**853**	**878**
GST revenue	26303	28029	29083	30737
Less transfers to States and Territories in relation to GST revenue	26303	28029	29083	30737
GST revenue	**0**	**0**	**0**	**0**
Mirror taxes	169	174	181	190
Less transfers to States and Territories in relation to mirror tax revenue	169	174	181	190
Mirror tax revenue	**0**	**0**	**0**	**0**
Indirect tax revenue	**25880**	**25948**	**27196**	**28740**

Note 5: Interest and dividends

	2000-01 $m	2001-02 $m	2002-03 $m	2003-04 $m
	Estimates		Projections	
Interest				
Interest from other governments				
State and Territory debt	72	56	51	38
Housing agreements	188	185	181	178
Total interest from other governments	**260**	**241**	**232**	**216**
Interest from other sources				
Swap interest	2389	2608	2762	2796
Advances	44	49	53	53
Deposits	31	24	24	20
Bills receivable	6	6	6	6
Bank deposits	387	222	236	241
Other	326	940	1844	2846
Total interest from other sources	**3183**	**3847**	**4925**	**5962**
Total interest	**3444**	**4088**	**5157**	**6178**
Dividends				
Dividends from associated entities	2283	2889	2710	2260
Other dividends	22	18	19	19
Total dividends	**2306**	**2907**	**2729**	**2279**
Total interest and dividends	**5749**	**6995**	**7886**	**8457**

Note 6: Other sources of non-taxation revenue

	2000-01 $m	2001-02 $m	2002-03 $m	2003-04 $m
	Estimates		Projections	
Industry contributions	44	45	42	43
Indexation of HECS receivable and other student loans	344	224	232	220
International Monetary Fund related revenue	83	83	83	83
Other	3119	2937	2814	2824
Total other sources of non-taxation revenue	**3591**	**3289**	**3171**	**3170**

Note 7: Employees expenses

	2000-01 $m	2001-02 $m	2002-03 $m	2003-04 $m
	Estimates		Projections	
Salaries and wages(a)	8873	8892	8789	8908
Leave and other entitlements	316	324	321	324
Separations and redundancies	34	17	16	16
Workers compensation premiums	266	288	308	317
Other (including superannuation)	6888	7153	7174	7429
Total employee expenses	**16378**	**16674**	**16608**	**16995**

(a) Salaries and wages do not include superannuation.

Note 8: Suppliers expenses

	2000-01 $m	2001-02 $m	2002-03 $m	2003-04 $m
	Estimates		Projections	
Supply of goods and services	10675	10488	10299	10471
Operating lease rental expenses	946	852	856	862
Other	2232	2014	1962	1945
Total suppliers expenses	**13854**	**13354**	**13116**	**13278**

Note 9: Depreciation and amortisation

	2000-01 $m	2001-02 $m	2002-03 $m	2003-04 $m
	Estimates		Projections	
Depreciation				
Specialist military equipment	1653	1761	1959	2073
Buildings	439	411	415	418
Other infrastructure, plant and equipment	744	718	755	815
Total depreciation	**2836**	**2890**	**3129**	**3307**
Total amortisation	**210**	**245**	**266**	**267**
Total depreciation and amortisation	**3045**	**3135**	**3395**	**3574**

Note 10: Grants

	2000-01 $m	2001-02 $m	2002-03 $m	2003-04 $m
	Estimates		Projections	
State and Territory governments	20080	22240	22785	22912
Non-profit organisations	995	1043	1067	1100
Overseas	538	555	244	232
Private sector	676	777	637	647
Local governments	127	122	128	131
Other	8498	8530	8303	8422
Total grants	**30913**	**33266**	**33163**	**33443**

Note 11: Non-financial assets

	2000-01 $m	2001-02 $m	2002-03 $m	2003-04 $m
	Estimates		Projections	
Land and buildings				
Land	3810	3652	3504	3485
Buildings	11241	11055	10898	10874
Total land and buildings	**15051**	**14707**	**14402**	**14359**
Infrastructure				
Specialist military equipment	29765	30593	31760	33331
Other	8929	9293	9957	10450
Total infrastructure	**38695**	**39885**	**41717**	**43781**
Intangibles				
Computer software	824	826	766	747
Other	158	234	202	174
Total intangibles	**982**	**1059**	**969**	**921**
Inventories	3002	3155	3264	3690
Total inventories	**3002**	**3155**	**3264**	**3690**
Other non-financial assets				
Prepayments	1143	1143	1135	1126
Other	147	147	147	147
Total other non-financial assets	**1290**	**1289**	**1280**	**1271**
Total non-financial assets	**59020**	**60096**	**61631**	**64022**

Note 12: Employee liabilities

	2000-01 $m	2001-02 $m	2002-03 $m	2003-04 $m
	Estimates		Projections	
Superannuation	76543	76616	76469	76518
Leave and other entitlements	3018	3037	3055	3063
Accrued salaries and wages	244	261	280	280
Workers compensation claims	1148	1107	1070	1036
Separations and redundancies	29	26	27	27
Workers compensation premiums	0	0	0	0
Other	1354	1373	1394	1415
Total employee entitlements	**82336**	**82421**	**82295**	**82339**

Note 13: Grants payable

	2000-01 $m	2001-02 $m	2002-03 $m	2003-04 $m
	Estimates		Projections	
State and Territory governments	2685	2858	3042	3221
Non-profit organisations	34	31	31	31
Private sector	0	0	0	0
Overseas	1162	1212	963	729
Local governments	0	0	0	0
Other	3485	3514	3547	3539
Total grants payable	**7365**	**7616**	**7583**	**7520**

Note 14: Government securities

For 2000-01 and the forward years, transactions relating to government securities and financial assets acquired for debt management purposes have been netted in the balance sheet and cash flows. In the balance sheet, the *financial assets — investments* category excludes financial assets acquired for debt management purposes, while the *debt — government securities* category is shown net of financial assets acquired for debt management purposes. Likewise, in the statement of cash flows, the *investing activities — cash used — other* category excludes cash used to acquire financial assets for debt management purposes.

This netting treatment has been applied because of the considerable uncertainty associated with the split between government securities and financial assets acquired for debt management purposes. Debt management strategies in respect of government securities and financial assets are highly dependent on prevailing market conditions and other factors. The balance to be struck between gross debt retirement and financial asset acquisition cannot be accurately estimated in advance.

Note 15: Taxes

	2000-01 $m	2001-02 $m	2002-03 $m	2003-04 $m
	Estimates		Projections	
Total taxes	170180	179797	188507	201042
less payments to States and Territories in relation to revenue replacement	435	0	0	0
less payments to States and Territories in relation to GST revenue	26303	28029	29083	30737
less payments to States and Territories in relation to mirror tax revenue	581	174	181	190
Taxes	**142862**	**151594**	**159243**	**170115**

Table C4: Changes to general government expenses by function since the 2000-01 Budget

	2000-01			2001-02			2002-03			2003-04		
	Budget $ m	MYEFO $ m	Change on Budget %	Budget $ m	MYEFO $ m	Change on Budget %	Budget $ m	MYEFO $ m	Change on Budget %	Budget $ m	MYEFO $ m	Change on Budget %
General public services												
Legislative and executive affairs	480	502	4.6	551	564	2.4	450	466	3.6	440	458	4.1
Financial and fiscal affairs(a)	6601	4076	-38.3	6781	3837	-43.4	6811	3535	-48.1	6973	3511	-49.6
Foreign economic aid	2338	2315	-1.0	2412	2317	-3.9	2147	2057	-4.2	2230	2143	-3.9
General research	1557	1568	0.7	1561	1578	1.1	1571	1591	1.3	1579	1606	1.7
General services	439	457	4.1	446	455	2.0	448	458	2.2	459	467	1.7
Government superannuation benefits(b)	1568	2022	29.0	1357	1404	3.5	1388	1313	-5.4	1381	1506	9.1
Total general public services	**12983**	**10939**	**-15.7**	**13108**	**10154**	**-22.5**	**12815**	**9419**	**-26.5**	**13062**	**9691**	**-25.8**
Defence	**10606**	**10979**	**3.5**	**10657**	**10595**	**-0.6**	**11075**	**10928**	**-1.3**	**11533**	**11377**	**-1.4**
Public order and safety												
Courts and legal services	584	593	1.5	578	600	3.8	577	611	5.9	579	610	5.4
Other public order and safety	584	622	6.5	556	596	7.2	534	582	9.0	537	587	9.3
Total public order and safety	**1168**	**1215**	**4.0**	**1133**	**1196**	**5.6**	**1112**	**1193**	**7.3**	**1116**	**1197**	**7.3**
Education												
Higher education	3932	3953	0.5	3988	4066	2.0	4057	4166	2.7	4123	4274	3.7
Vocational and other education	1119	1165	4.1	1099	1135	3.3	1106	1137	2.8	1110	1146	3.2
Non-government schools	3209	3195	-0.4	3462	3413	-1.4	3734	3683	-1.4	4031	3980	-1.3
Government schools	1871	1913	2.2	1966	1994	1.4	2044	2075	1.5	2149	2188	1.8
Schools	*5080*	*5108*	0.6	*5428*	*5407*	-0.4	*5778*	*5759*	-0.3	*6181*	*6168*	-0.2
Student assistance	646	700	8.4	668	656	-1.8	700	666	-4.9	722	672	-6.9
General administration	37	30	-18.9	36	29	-19.4	37	29	-21.6	38	30	-21.1
School education - specific funding	100	100	0.0	103	101	-1.9	104	117	12.5	104	102	-1.9
Total education	**10915**	**11056**	**1.3**	**11321**	**11393**	**0.6**	**11783**	**11875**	**0.8**	**12277**	**12392**	**0.9**

Table C4: Changes to general government expenses by function since the 2000-01 Budget (continued)

	2000-01			2001-02			2002-03			2003-04		
	Budget $ m	MYEFO $ m	Change on Budget %	Budget $ m	MYEFO $ m	Change on Budget %	Budget $ m	MYEFO $ m	Change on Budget %	Budget $ m	MYEFO $ m	Change on Budget %
Health												
Medical services and benefits	10215	10550	3.3	10674	10981	2.9	11199	11546	3.1	11704	12090	3.3
Hospital services	1229	1270	3.3	1183	1241	4.9	1227	1277	4.1	1200	1200	0.0
Health care agreements	6243	6334	1.5	6603	6710	1.6	6967	7112	2.1	7414	7496	1.1
Hospital services and health care agreements	*7473*	*7604*	1.8	*7786*	*7950*	2.1	*8194*	*8389*	2.4	*8614*	*8696*	1.0
Pharmaceutical services and benefits	4347	4305	-1.0	4540	4511	-0.6	4769	4805	0.8	5098	5170	1.4
Aboriginal and Torres Strait Islander health	189	189	0.0	197	196	-0.5	212	222	4.7	220	240	9.1
Health Services	544	527	-3.1	533	501	-6.0	554	518	-6.5	563	529	-6.0
Other health services	649	866	33.4	670	884	31.9	710	938	32.1	763	985	29.1
Other health services	*1193*	*1394*	16.8	*1203*	*1385*	15.1	*1264*	*1456*	15.2	*1325*	*1514*	14.3
General administration	905	926	2.3	950	976	2.7	989	1012	2.3	1019	1038	1.9
Health assistance to the aged(c)	713	517	-27.5	780	596	-23.6	807	622	-22.9	820	643	-21.6
Total health	**25035**	**25485**	**1.8**	**26131**	**26596**	**1.8**	**27434**	**28051**	**2.2**	**28800**	**29390**	**2.0**
Social security and welfare												
Assistance to the aged(c)	23377	24462	4.6	23123	23648	2.3	24477	24900	1.7	25769	26238	1.8
Assistance to veterans and dependents	5227	5199	-0.5	5257	5417	3.0	5389	5427	0.7	5360	5467	2.0
Assistance to people with disabilities	7272	7274	0.0	7677	7731	0.7	7998	8006	0.1	8479	8513	0.4
Assistance to families with children	17970	17974	0.0	18767	18901	0.7	19475	19429	-0.2	20078	20111	0.2
Assistance to the unemployed	5698	5607	-1.6	5491	5349	-2.6	5399	5197	-3.7	5280	5034	-4.7
Assistance to the sick	96	99	3.1	95	89	-6.3	99	91	-8.1	100	94	-6.0
Assistance to the unemployed and the sick	*5794*	*5706*	-1.5	*5586*	*5438*	-2.6	*5499*	*5289*	-3.8	*5379*	*5128*	-4.7
Common youth allowance	2211	2099	-5.1	2301	2218	-3.6	2403	2296	-4.5	2455	2370	-3.5
Other welfare programmes	233	314	34.8	217	343	58.1	197	370	87.8	192	385	100.5
Aboriginal advancement (nec)	1259	1238	-1.7	1307	1293	-1.1	1336	1321	-1.1	1366	1355	-0.8
General administration	1983	2190	10.4	1949	2175	11.6	1901	2153	13.3	1888	2158	14.3
Total social security and welfare	**65327**	**66455**	**1.7**	**66185**	**67164**	**1.5**	**68674**	**69191**	**0.8**	**70966**	**71726**	**1.1**

Table C4: Changes to general government expenses by function since the 2000-01 Budget (continued)

	2000-01			2001-02			2002-03			2003-04		
	Budget $ m	MYEFO $ m	Change on Budget %	Budget $ m	MYEFO $ m	Change on Budget %	Budget $ m	MYEFO $ m	Change on Budget %	Budget $ m	MYEFO $ m	Change on Budget %
Housing and community amenities												
Housing and community amenities	1333	1299	-2.6	1100	1303	18.5	1294	1302	0.6	1198	1204	0.5
Urban and regional development	65	87	33.8	48	71	47.9	26	49	88.5	26	49	88.5
Environment protection	653	556	-14.9	810	609	-24.8	438	338	-22.8	436	315	-27.8
Total housing and community amenities	**2050**	**1943**	**-5.2**	**1959**	**1983**	**1.2**	**1759**	**1689**	**-4.0**	**1661**	**1568**	**-5.6**
Recreation and culture												
Broadcasting	514	582	13.2	523	573	9.6	535	581	8.6	541	588	8.7
Arts and cultural heritage	694	822	18.4	624	661	5.9	581	635	9.3	582	626	7.6
Sport and recreation	135	198	46.7	97	99	2.1	101	103	2.0	102	104	2.0
National estate and parks	151	147	-2.6	112	140	25.0	104	100	-3.8	104	100	-3.8
Total recreation and culture	**1493**	**1748**	**17.1**	**1356**	**1473**	**8.6**	**1322**	**1419**	**7.3**	**1329**	**1418**	**6.7**
Fuel and energy(a)	**52**	**2900**	**5476.9**	**38**	**3187**	**8286.8**	**36**	**3377**	**9280.6**	**37**	**3532**	**9445.9**
Agriculture, forestry and fishing												
Wool industry	119	183	53.8	120	69	-42.5	130	70	-46.2	127	78	-38.6
Grains industry	104	104	0.0	100	104	4.0	97	100	3.1	94	96	2.1
Dairy industry	201	243	20.9	270	274	1.5	273	277	1.5	274	277	1.1
Cattle, sheep and pig industry	107	130	21.5	99	100	1.0	98	100	2.0	100	102	2.0
Fishing, horticulture and other agriculture	129	130	0.8	166	163	-1.8	167	164	-1.8	169	166	-1.8
General assistance not allocated to specific industries	481	617	28.3	445	513	15.3	433	462	6.7	431	440	2.1
Rural assistance	147	179	21.8	127	149	17.3	130	132	1.5	142	140	-1.4
Natural resources development	356	389	9.3	351	313	-10.8	137	126	-8.0	136	124	-8.8
General administration	49	51	4.1	50	46	-8.0	46	42	-8.7	46	43	-6.5
Total agriculture, forestry and fishing	**1694**	**2027**	**19.7**	**1729**	**1731**	**0.1**	**1510**	**1474**	**-2.4**	**1518**	**1466**	**-3.4**

Table C4: Changes to general government expenses by function since the 2000-01 Budget (continued)

	2000-01			2001-02			2002-03			2003-04		
	Budget $ m	MYEFO $ m	Change on Budget %	Budget $ m	MYEFO $ m	Change on Budget %	Budget $ m	MYEFO $ m	Change on Budget %	Budget $ m	MYEFO $ m	Change on Budget %
Mining and mineral resources (other than fuels), manufacturing and construction	**850**	**952**	**12.0**	**947**	**1043**	**10.1**	**754**	**852**	**13.0**	**684**	**787**	**15.1**
Transport and communication												
Communication	604	652	7.9	689	732	6.2	566	608	7.4	528	570	8.0
Rail transport	71	108	52.1	161	185	14.9	1	1	0.0	0	0	0.0
Air transport	183	183	0.0	115	112	-2.6	117	115	-1.7	104	101	-2.9
Road transport	927	922	-0.5	1038	1053	1.4	969	981	1.2	882	896	1.6
Sea transport	158	156	-1.3	158	155	-1.9	159	157	-1.3	161	159	-1.2
Other transport and communication	132	136	3.0	132	135	2.3	128	130	1.6	129	132	2.3
Total transport and communication	**2074**	**2157**	**4.0**	**2294**	**2373**	**3.4**	**1939**	**1991**	**2.7**	**1805**	**1858**	**2.9**
Other economic affairs												
Tourism and area promotion	138	130	-5.8	139	130	-6.5	124	117	-5.6	126	120	-4.8
Vocational and industry training	440	440	0.0	437	434	-0.7	438	438	0.0	438	434	-0.9
Labour market assistance to job seekers and industry	1806	1721	-4.7	1808	1721	-4.8	1887	1799	-4.7	1878	1810	-3.6
Industrial relations	112	149	33.0	107	144	34.6	102	139	36.3	102	138	35.3
Immigration	687	701	2.0	671	680	1.3	699	717	2.6	713	701	-1.7
Total labour and employment affairs	*3044*	*3011*	*-1.1*	*3024*	*2978*	*-1.5*	*3127*	*3093*	*-1.1*	*3130*	*3083*	*-1.5*
Other economic affairs (nec)	561	434	-22.6	553	425	-23.1	546	418	-23.4	543	417	-23.2
Total other economic affairs	**3743**	**3575**	**-4.5**	**3716**	**3533**	**-4.9**	**3797**	**3628**	**-4.5**	**3799**	**3620**	**-4.7**

Table C4: Changes to general government expenses by function since the 2000-01 Budget (continued)

	2000-01			2001-02			2002-03			2003-04		
	Budget $ m	MYEFO $ m	Change on Budget %	Budget $ m	MYEFO $ m	Change on Budget %	Budget $ m	MYEFO $ m	Change on Budget %	Budget $ m	MYEFO $ m	Change on Budget %
Other purposes												
Interest on behalf of the Commonwealth	8575	9386	9.5	7943	7948	0.1	8114	7843	-3.3	7910	7365	-6.9
Interest on behalf of the States and Territories	0	0	0.0	0	0	0.0	0	0	0.0	0	0	0.0
Interest received on Commonwealth stock	0	0	0.0	0	0	0.0	0	0	0.0	0	0	0.0
Public debt interest	*8575*	*9386*	*9.5*	*7943*	*7948*	*0.1*	*8114*	*7843*	*-3.3*	*7910*	*7365*	*-6.9*
Nominal superannuation interest(b)	3695	3879	5.0	3706	3896	5.1	3669	4001	9.0	3718	3873	4.2
General revenue assistance - States and Territories	477	477	0.0	730	730	0.0	748	747	-0.1	767	767	0.0
General capital assistance - States and Territories	0	0	0.0	0	0	0.0	0	0	0.0	0	0	0.0
Debt assistance	50	0	-100.0	2	0	-100.0	1	0	-100.0	0	0	0.0
Local government assistance	1322	1321	-0.1	1369	1367	-0.1	1417	1416	-0.1	1466	1465	-0.1
Revenue assistance to the States and Territories	139	139	0.0	147	146	-0.7	151	152	0.7	154	158	2.6
Assistance to other governments	1131	847	-25.1	3235	1871	-42.2	1654	1798	8.7	1065	1224	14.9
General purpose inter-government transactions	*3119*	*2783*	-10.8	*5481*	*4114*	-24.9	*3971*	*4112*	3.6	*3453*	*3613*	4.6
Natural disaster relief	64	64	0.0	64	64	0.0	64	64	0.0	64	64	0.0
Contingency reserve	274	-551	-301.1	1960	1950	-0.5	3596	3917	8.9	5330	5778	8.4
Asset sales	15	48	220.0	0	0	0.0	0	0	0.0	0	0	0.0
Total other purposes	**15741**	**15609**	**-0.8**	**19154**	**17972**	**-6.2**	**19414**	**19938**	**2.7**	**20474**	**20694**	**1.1**
Total AAS31 general government expenses	**153732**	**157039**	**2.2**	**159728**	**160392**	**0.4**	**163424**	**165026**	**1.0**	**169061**	**170715**	**1.0**

(a) The Diesel Fuel Rebate Scheme has been reclassified from Financial and Fiscal Affairs in general Public Services, to Fuel and Energy, following advice from the Australian Bureau of Statistics (ABS) as the expense reduces the cost of fuel to the commercial non-transport sector.

(b) Nominal Superannuation Interest has been reclassified from Government Superannuation Benefits in General Public Services, to Other Purposes, following advice from the ABS, as other interest expenses are recorded in Other Purposes.

(c) There has been a reclassification from 1 July 1999 of subsidies paid to aged care facilities (nursing homes), from Health to the Social Security and Welfare function as a result of unifying the nursing homes and hostels systems under reforms of the Residential Aged Care System.

Table C5: Changes to general government expenses by agency since the 2000-01 Budget

	2000-01 $m		2001-02 $m		2002-03 $m		2003-04 $m	
	Budget	MYEFO	Budget	MYEFO	Budget	MYEFO	Budget	MYEFO
Aboriginal and Torres Strait Islander Commission	1104	1106	1159	1168	1189	1197	1220	1231
Attorney-General's Department	465	439	448	433	440	438	445	434
AusAID	1497	1547	1571	1552	1297	1277	1351	1331
Australian Broadcasting Corporation	683	685	714	726	736	745	753	761
Australian Bureau of Statistics	280	279	371	372	279	282	269	271
Australian Customs Service	626	625	632	632	642	644	649	654
Australian Electoral Commission	104	108	185	186	96	98	98	100
Australian Federal Police	366	377	345	351	327	337	329	340
Australian Greenhouse Office	0	232	0	231	0	237	0	212
Australian Nuclear Science and Technology Organisation	115	120	120	125	124	127	118	124
Australian Office of Financial Management	8685	9448	7997	7999	8152	7879	7953	7406
Australian Securities and Investments Commission	163	162	161	163	160	163	158	161
Australian Sports Commission	99	100	90	91	93	95	94	96
Australian Taxation Office	5290	5397	5466	5489	5607	5491	5770	5619
Australian Tourist Commission	130	123	131	124	116	111	118	113
Australian Trade Commission	331	337	332	335	180	183	180	184
Australian Wool Research and Promotion Organisation	119	138	120	0	130	0	127	0
Centrelink	1753	1744	1716	1728	1680	1709	1655	1703
Civil Aviation Authority	91	92	87	91	89	94	94	98
Comcare Australia	160	177	174	187	178	192	189	200
Commonwealth Scientific and Industrial Research Organisation	773	776	798	804	821	829	829	839
Defence Housing Authority	261	259	279	277	281	289	275	291
Department of Agriculture, Fisheries and Forestry	1323	1355	1322	1241	1317	1189	1357	1220
Department of Communications, Information Technology and the Arts	639	745	644	652	465	492	420	433

Table C5: Changes to general government expenses by agency since the 2000-01 Budget (continued)

	2000-01 $m		2001-02 $m		2002-03 $m		2003-04 $m	
	Budget	MYEFO	Budget	MYEFO	Budget	MYEFO	Budget	MYEFO
Department of Defence	13564	14708	13661	13815	14152	14225	14773	14817
Department of Education, Training and Youth Affairs	11552	11643	11993	12090	12473	12622	12962	13153
Department of Employment, Workplace Relations and Small Business	1734	1739	1726	1736	1774	1787	1762	1795
Department of Environment and Heritage	883	920	847	924	450	437	444	428
Department of Family and Community Services	55932	56649	56316	56658	58432	58370	60449	60515
Department of Finance and Administration	4160	4422	3892	4101	3805	4012	3687	3908
Department of Foreign Affairs and Trade	787	805	788	799	799	814	829	845
Department of Health and Aged Care	26313	27110	27716	28427	29085	29944	30485	31372
Department of Immigration and Multicultural Affairs	895	938	876	906	904	941	923	923
Department of Industry, Science and Resources	1024	1203	1009	1072	949	974	876	882
Department of Prime Minister and Cabinet	87	88	82	85	67	70	56	59
Department of the Treasury	1866	1522	4139	2810	2685	2837	2118	2290
Department of Transport and Regional Services	2812	2959	3012	3057	2704	2747	2652	2697
Department of Veteran's Affairs	8452	8320	8554	8680	8864	8889	9023	9068
Family Court of Australia	113	111	114	112	115	114	113	113
Grain Research and Development Corporation	103	103	99	103	96	99	93	95
Health Insurance Commission	13273	390	13794	383	14353	385	15063	389
Office of Asset Sales and IT Outsourcing	15	48	0	0	0	0	0	0
Special Broadcasting Service Corporation	131	165	131	145	134	147	132	145
Whole of Government and Inter Agency amounts(a)	-15022	-3173	-13881	-466	-12816	1514	-11831	3399
Total general government expenses	**153732**	**157039**	**159728**	**160392**	**163424**	**165026**	**169061**	**170715**

(a) The Whole of Government portfolio includes elimination entires for transactions between agencies within the general government sector. These transactions will include grant payments, supply payments, superannuation payments and monies appropriated from the Official Public Account.

Table C6: Changes to net capital investment by portfolio since the 2000-01 Budget

	2000-01 $m		2001-02 $m		2002-03 $m		2003-04 $m	
	Budget	MYEFO	Budget	MYEFO	Budget	MYEFO	Budget	MYEFO
Agriculture, Fisheries and Forestry	-15	-44	-5	-2	-5	-2	-7	-5
Attorney-General's	11	71	-24	-14	-22	-34	-15	-21
Communications, Information Technology and the Arts	14	-99	67	68	10	12	-17	24
Defence	27	-709	376	497	547	379	452	303
Education, Training and Youth Affairs	0	0	1	-1	0	-5	0	1
Employment, Workplace Relations and Small Business	11	3	-2	1	-2	2	0	2
Environment and Heritage	-7	-10	-8	-1	-7	-5	-8	-10
Family and Community Services	14	16	20	6	8	7	-15	-31
Finance and Administration	-295	-295	-119	-166	-82	-87	87	87
Foreign Affairs and Trade	-11	-20	-6	-6	-12	-12	-13	-13
Health and Aged Care	29	1	3	6	-14	-12	-4	-4
Immigration and Multicultural Affairs	-7	5	5	5	-1	-9	-34	-16
Industry, Science and Resources	113	181	101	96	41	17	67	42
Parliament	0	0	0	0	0	0	0	0
Prime Minister and Cabinet	-1	-1	-1	-1	-1	-1	0	0
Transport and Regional Services	-19	-5	1	10	-9	3	-15	-3
Treasury	104	129	20	-4	-55	-50	-36	-11
Veteran's Affairs	8	9	2	4	2	6	3	6
Whole of Government	230	354	227	578	162	1328	410	2039
Total general government net capital investment	**206**	**-412**	**659**	**1075**	**560**	**1536**	**853**	**2390**