

# AUSTRALIAN COMPETITION AND CONSUMER COMMISSION

## Section 1: Overview, appropriations and budget measures summary

### AGENCY OVERVIEW

The Australian Competition and Consumer Commission (ACCC) is an independent statutory authority which administers the *Trade Practices Act 1974* and the *Prices Surveillance Act 1983* and performs functions under other Commonwealth legislation and State and Territory Competition Policy Reform Acts.

The ACCC seeks to:

- promote effective competition and informed markets;
- encourage fair trading and protect consumers; and
- regulate infrastructure services market and other markets where competition is restricted.

The ACCC also collects administered revenue on behalf of the Government and this includes authorisation fees, fines and costs.

### APPROPRIATIONS AND RESOURCING

The total appropriation for the ACCC in the 2003-04 Budget is \$66.6 million. Table 1.1 on the following page provides this detail.

Table 1.2 details funding provided for new budget measures in 2003-04.

## Australian Competition and Consumer Commission — appropriations 2003-04

### Table 1.1: Appropriations and other revenue

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(1) C1 and E1 refer to information provided in Table 2.1, Total resources for Outcome 1. K1 refers to information provided in Table 3.1, Budgeted Agency Statement of Financial Performance.

(2) Refer to Table 3.1, Budgeted Agency Statement of Financial Performance for application of agency revenue.

(2) Refer to Table 3.1; Budgeted Agency Statement of Financial Commitment for application of agency revenue.

(3) Revenue from other sources includes other revenues from government (for example, resources free of charge) and revenue from other sources (for example, goods and services). Non-appropriated agency revenues are detailed in Table 1.3.

Note: Percentage figures indicate the percentage contribution of revenues from government (agency appropriations) to the total price of outputs, by outcome.

**MEASURES — AUSTRALIAN COMPETITION AND CONSUMER COMMISSION SUMMARY****Table 1.2: Summary of measures disclosed in the 2003-04 Budget**

| Measure                                                                                            | Outcome | Output Groups affected | Appropriations budget 2003-04 \$'000 |                |       | Appropriations forward estimate 2004-05 \$'000 |                |       | Appropriations forward estimate 2005-06 \$'000 |                |       | Appropriations forward estimate 2006-07 \$'000 |                |       |
|----------------------------------------------------------------------------------------------------|---------|------------------------|--------------------------------------|----------------|-------|------------------------------------------------|----------------|-------|------------------------------------------------|----------------|-------|------------------------------------------------|----------------|-------|
|                                                                                                    |         |                        | Admin expenses                       | Agency outputs | Total | Admin expenses                                 | Agency outputs | Total | Admin expenses                                 | Agency outputs | Total | Admin expenses                                 | Agency outputs | Total |
| Australian Competition and Consumer Commission - cessation of cost recovery for airport regulation | 1       | 1.1                    | -                                    | (900)          | (900) | -                                              | -              | -     | -                                              | -              | -     | -                                              | -              | -     |
| Australian Competition and Consumer Commission - monitoring medical indemnity insurance premiums   | 1       | 1.1                    | -                                    | 475            | 475   | -                                              | 492            | 492   | -                                              | -              | -     | -                                              | -              | -     |
| Australian Competition and Consumer Commission - telecommunications competition regulation         | 1       | 1.1                    | -                                    | 5,770          | 5,770 | -                                              | 5,565          | 5,565 | -                                              | 5,693          | 5,693 | -                                              | 5,824          | 5,824 |
| Australian Competition and Consumer Commission - implementation of the Wilkinson Report            | 1       | 1.1                    | -                                    | 1,456          | 1,456 | -                                              | 622            | 622   | -                                              | 183            | 183   | -                                              | -              | -     |

## AGENCY AND ADMINISTERED REVENUES

**Table 1.3: Agency and administered revenues**

|                                                         | Estimated<br>revenue<br>2002-03<br>\$'000 | Estimated<br>revenue<br>2003-04<br>\$'000 |
|---------------------------------------------------------|-------------------------------------------|-------------------------------------------|
| <b>ESTIMATED AGENCY REVENUES</b>                        |                                           |                                           |
| <b>Non-appropriation agency revenues</b>                |                                           |                                           |
| Goods and services                                      | 400                                       | 400                                       |
| Interest                                                | 506                                       | -                                         |
| Other                                                   | 60                                        | 60                                        |
| <b>Total non-appropriation agency revenues</b>          | 966                                       | 460                                       |
| Appropriation revenue                                   | 62,500                                    | 66,567                                    |
| <b>Total estimated agency revenues</b>                  | 63,466                                    | 67,027                                    |
| <b>ESTIMATED ADMINISTERED REVENUES</b>                  |                                           |                                           |
| <b>Non-appropriation administered revenues</b>          |                                           |                                           |
| Fines and costs                                         | 1,553                                     | 9,490                                     |
| Authorisation fees                                      | 443                                       | 500                                       |
| Other                                                   | 4                                         | 10                                        |
| <b>Total non-appropriation administered revenues</b>    | 2,000                                     | 10,000                                    |
| <b>Total estimated agency and administered revenues</b> | 65,466                                    | 77,027                                    |

Note: 1 per cent of revenues are due to cost recovery arrangements.

Revenues include interest, goods and services (that is, seminars/speakers fees, sale of publications, photocopy revenue and sale of non-current assets).

## SPECIAL ACCOUNTS

**Table 1.5: Estimates of special account flows and balances**

|                                       | Opening<br>Balance | Receipts | Payments | Closing<br>Balance |
|---------------------------------------|--------------------|----------|----------|--------------------|
| A <sup>(1)</sup> 2003-04              | 2003-04            | 2003-04  | 2003-04  | 2003-04            |
| B <sup>(1)</sup> 2002-03              | 2002-03            | 2002-03  | 2002-03  | 2002-03            |
|                                       | \$'000             | \$'000   | \$'000   | \$'000             |
| <b>SPECIAL ACCOUNTS<sup>(2)</sup></b> |                    |          |          |                    |
| Other Trust Monies                    | 575                | -        | 200      | 375                |
|                                       | 253                | 1,329    | 1,007    | 575                |
| <b>Total special accounts</b>         | 575                | -        | 200      | 375                |

(1) The opening balance for 2003-04 (reference A) is the same as the closing balance for 2002-03 (reference B).

(2) The special accounts are departmental in nature and is governed by Section 20 of the *Financial Management and Accountability Act 1997*.

*Part C: Agency Budget Statements – ACCC*

The Special Public Monies are held by the ACCC in a Trustee capacity. The Trust monies are a result of a court order of which payment to the beneficiary is pending. These monies are temporarily held for the benefit of a person or entity other than the Commonwealth.

**EQUITY INJECTIONS AND LOANS**

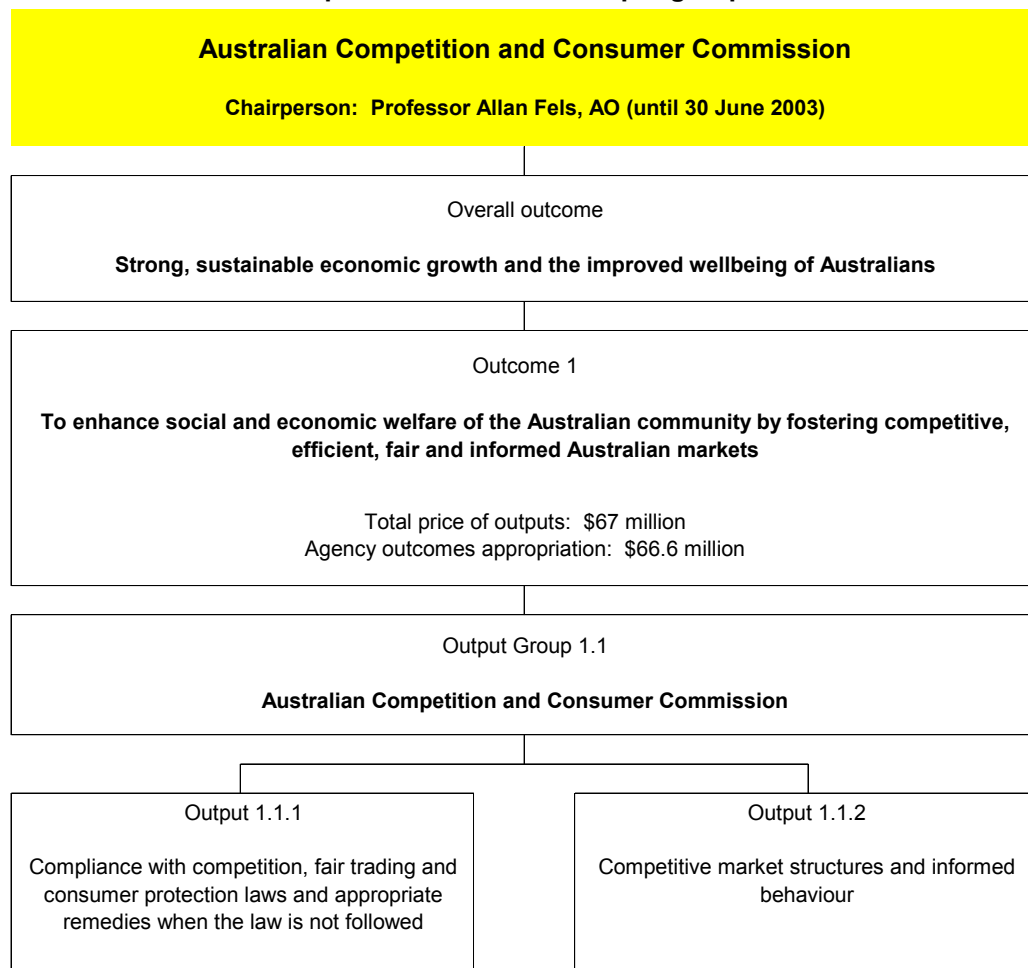
The ACCC does not have an appropriation for an equity injection or loan in the 2003-04 Budget.

## Section 2: Outcomes and outputs information

### OUTCOMES AND OUTPUT GROUPS

The map below shows the relationship between government outcomes and the contributing outputs for the Australian Competition and Consumer Commission (ACCC). Financial detail for Outcome 1 by output appears in Table 2.1 while non-financial information for Outcome 1 appears in Table 2.2.

**Map 2: Outcomes and output groups**



### **Output cost attribution**

The allocation of other expenses is based upon a detailed analysis by cost centre managers prior to the commencement of the financial year. Cost centre managers confirm in writing their contribution to the output split, and this information is distributed to staff for coding of actual transactions.

### **CHANGES TO OUTCOMES AND OUTPUTS**

There are no proposed changes to the outcome or outputs.

### **OUTCOME 1 — DESCRIPTION**

#### **To enhance social and economic welfare of the Australian community by fostering competitive, efficient, fair and informed Australian markets.**

The ACCC's role is to administer the *Trade Practices Act 1974* and the *Prices Surveillance Act 1983* and to perform functions under other Commonwealth legislation and State and Territory Competition Policy Reform Acts.

The ACCC seeks to:

- promote effective competition and informed markets;
- encourage fair trading and protect consumers; and
- regulate infrastructure services market and other markets where competition is restricted.

### **Measures affecting Outcome 1**

#### **Australian Competition and Consumer Commission — cessation of cost recovery for airport regulation**

The Government has decided to reallocate funding previously provided to the Australian Competition and Consumer Commission (ACCC) for administering price regulation of airport services to partially fund a one year extension of the Location Specific Pricing Subsidy for air traffic control services provided by Airservices Australia.

Following the Government's decision to remove price controls from airports from 1 July 2002, the ACCC's regulatory responsibilities have diminished and this appropriation is no longer required. This expense was recovered by excise and customs duty of 0.036 cents per litre on aviation turbine fuel (avtur). Revenue will be redirected to the Transport and Regional Services portfolio.

See also the related expense measure titled *Airservices Australia – extension of the Location Specific Pricing Subsidy* in the Transport and Regional Services portfolio and revenue measure titled *Aviation fuel excise – extension of excise collection for the Location Specific Pricing Subsidy* in the Treasury portfolio.

**Australian Competition and Consumer Commission — monitoring medical indemnity insurance premiums**

The Government will provide funding of \$1 million over two years to the Australian Competition and Consumer Commission (ACCC) to monitor medical indemnity premiums to ensure that they are actuarially and commercially justified.

In October 2002, the Government announced a package of measures aimed at ensuring key private medical services, including in rural and regional areas, are maintained, and providing a new framework for the provision of medical indemnity insurance in Australia. The Government considers it important that the benefits of reforms are passed on to the practitioners, to patients and to the community.

Funding of \$0.5 million was provided in the *Mid-Year Economic and Fiscal Outlook 2002-03* to enable the ACCC to commence monitoring of medical indemnity premiums in January 2003. The additional funding will allow the ACCC to continue in its monitoring role to the end of June 2005.

**Australian Competition and Consumer Commission — telecommunications competition regulation**

The Government will provide the Australian Competition and Consumer Commission with additional funding of \$22.9 million over four years, with ongoing funding subject to review by October 2006, to continue its current regulatory role in the telecommunications sector under the *Trade Practices Act 1974* and to undertake additional tasks and responsibilities arising from reforms enacted by the *Telecommunications Competition Act 2002*.

Expenses for this proposal are fully recovered from the telecommunications industry under the *Telecommunications (Carrier Licence Charges) Act 1997* in the year following the expense.

See also the related revenue measure titled *Telecommunications competition regulation – cost recovery* in the Communications, Information Technology and the Arts portfolio.



### Australian Competition and Consumer Commission — implementation of the Wilkinson Report

The Government will provide additional funding of \$2.3 million over three years to the Australian Competition and Consumer Commission to implement the Government's response to the findings and recommendations of the Wilkinson Report on the impact of the competition provisions of the Trade Practices Act 1974 on recruitment and retention of medical practitioners in rural and regional Australia.

Funding ends in the calendar year 2005 to coincide with the review of the implementation of the recommendations of the Wilkinson Report.

### OUTCOME 1 — RESOURCING

Table 2.1 shows how the 2003-04 appropriations translate to total resourcing for Outcome 1, including administered expenses, revenues from government (appropriations), revenue from other sources, and the total price of outputs.

**Table 2.1: Total resources for Outcome 1**

|                                                                                                                                                   | Estimated<br>actual<br>2002-03<br>\$'000 | Budget<br>estimate<br>2003-04<br>\$'000 |
|---------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------------|-----------------------------------------|
| <b>Agency appropriations</b>                                                                                                                      |                                          |                                         |
| Output Group 1.1 - Australian Competition and Consumer Commission                                                                                 |                                          |                                         |
| Output 1.1.1 - Compliance with competition, fair trading and<br>consumer protection laws and appropriate<br>remedies when the law is not followed | 41,250                                   | 41,067                                  |
| Output 1.1.2 - Competitive market structures and informed<br>behaviour                                                                            | 21,250                                   | 25,500                                  |
| <b>Total revenues from government (appropriations)</b>                                                                                            | 62,500                                   | (C1) <sup>(1)</sup> 66,567              |
| <b>Contributing to price of agency outputs</b>                                                                                                    | 98%                                      | 98%                                     |
| <b>Revenue from other sources</b>                                                                                                                 |                                          |                                         |
| Goods and services                                                                                                                                | 400                                      | 400                                     |
| Interest                                                                                                                                          | 506                                      | -                                       |
| Other                                                                                                                                             | 60                                       | 60                                      |
| <b>Total revenue from other sources</b>                                                                                                           | 966                                      | 460                                     |
| <b>Total price from agency outputs</b>                                                                                                            |                                          |                                         |
| (Total revenues from government and from other sources)                                                                                           | 63,466                                   | (E1) <sup>(1)</sup> 67,027              |
| <b>Estimated payments from special account balances<sup>(2)</sup></b>                                                                             |                                          |                                         |
| Other Trust Monies                                                                                                                                | 1,007                                    | 200                                     |
| <b>Total agency special account outflows</b>                                                                                                      | 1,007                                    | 200                                     |
| <b>Total estimated resourcing for Outcome 1</b>                                                                                                   |                                          |                                         |
| (Total price of outputs and administered appropriations)                                                                                          | 63,466                                   | 67,027                                  |
|                                                                                                                                                   | 2002-03                                  | 2003-04                                 |
| <b>Average staffing level (number)</b>                                                                                                            | 465                                      | 465                                     |

(1) C1 and E1 show the link back to Table 1.1.

(2) Further details on special accounts appear in Table 1.5.

## **OUTCOME 1 — CONTRIBUTION OF OUTPUTS**

The ACCC's outputs of compliance with laws and competitive market structures reflect the Government's decision to foster competitive, efficient, fair and informed Australian markets.

The outputs reflect the activity that the ACCC undertakes to fulfil its role and functions. The Government seeks to enhance the social and economic welfare of Australians, which the ACCC seeks to contribute by:

- promoting effective competition and informed markets;
- encouraging fair trading and protecting consumers; and
- regulating infrastructure services market and other markets where competition is restricted.

The ACCC commits to meet these goals through effective and timely outcomes in the public interest, and to communicating its actions and results to the community at large.

## PERFORMANCE INFORMATION FOR OUTCOME 1

**Table 2.2: Performance information for Outcome 1**

|                                                                                                                                                                                                                             |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                            |
|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <b>Performance information for administered items (including third party outputs)</b>                                                                                                                                       |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                            |
| <b>Output Group 1.1 - Australian Competition and Consumer Commission</b>                                                                                                                                                    |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                            |
| Outputs 1.1.1 and 1.1.2 -<br>Compliance with competition,<br>fair trading and consumer protection<br>laws and appropriate remedies<br>when the law is not followed. Competitive<br>market structures and informed behaviour | Collection of Statutory fees and judgement<br>debts.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                       |
| <b>Performance information for agency outputs</b>                                                                                                                                                                           |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                            |
| <b>Output Group 1.1 - Australian Competition and Consumer Commission</b>                                                                                                                                                    |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                            |
| Output 1.1.1 -<br>Compliance with competition,<br>fair trading and consumer<br>protection laws and appropriate<br>remedies when the law is not<br>followed                                                                  | Respond quickly to allegations of breaches of<br>competition, fair trading and consumer<br>legislation.<br><br>Seek appropriate remedies when there is a<br>breach of the law.<br><br>Enforce mandatory product safety and<br>information standards.<br><br>Publicise litigation and education activities.<br><br>Develop new consumer protection and<br>investigative initiatives for e-commerce.<br><br>Liaise with and inform business and consumers<br>about the law so that they can, in turn, inform<br>their members and customers.<br><br>Issue publications and media releases, speak<br>to the public, conduct public meetings and<br>conferences and use the latest technology to<br>reach businesses and consumers throughout<br>Australia.<br><br>Work with other competition, fair trading and<br>consumer protection agencies in Australia and<br>overseas. |

**Table 2.2: Performance information for Outcome 1 (continued)**

| <b>Performance information for agency outputs (continued)</b>             |                                                                                                                                                                               |
|---------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Output 1.1.2 -<br>Competitive market structures<br>and informed behaviour | Assess the competition effects of mergers, acquisitions or asset sales.                                                                                                       |
|                                                                           | Encourage competition in markets that depend on monopoly services.                                                                                                            |
|                                                                           | Ensure that access regulation provides incentives for efficient business investment and use of infrastructure.                                                                |
|                                                                           | Ensure that businesses using monopoly services pay prices that reflect efficient costs.                                                                                       |
|                                                                           | Adjudicate authorisation applications (where anti-competitive behaviour is claimed to deliver public benefits).                                                               |
|                                                                           | Develop industry specific codes of conduct.                                                                                                                                   |
|                                                                           | Publicise merger and authorisation decisions, arbitrations, undertakings and access arrangements and monitoring activities and inquiry findings.                              |
|                                                                           | Assist parliamentary inquiries and government agencies to develop policies and processes that are consistent with the competition, fair trading and consumer protection laws. |
|                                                                           | Liaise with other regulators, business and consumer associations, speak to the public, participate in meetings and conferences, nationally and internationally.               |
|                                                                           | Help overseas trading partners to develop and implement effective competition regimes to benefit Australian industry.                                                         |
|                                                                           | Monitor prices to assess the impact of market conditions on price levels of goods and services.                                                                               |

## EVALUATIONS

Stakeholder views will be sought on the effectiveness of the ACCC's actions.

## **Section 3: Budgeted financial statements**

The budgeted financial statements will form the basis of the financial statements that will appear in the Australian Competition and Consumer Commission's (ACCC) 2003-04 Annual Report, and form the basis for the input into the Whole of Government Accounts. The financial statements should be read in conjunction with the accompanying abridged notes.

The budgeted financial statements have been prepared in accordance with the goods and services tax (GST) accounting guidelines of the Urgent Issues Group (UIG) of the Australian Accounting Standards Board. The UIG consensus requires that expenses and assets be accounted for net of recoverable GST, revenues be accounted for net of GST payable, and that cash flows and accounts payable and receivable be reported gross. Appropriations are thus net of recoverable GST amounts.

### **AGENCY FINANCIAL STATEMENTS**

#### **Budgeted agency statement of financial performance**

This statement provides a picture of the expected financial results for the ACCC by identifying full accrual expenses and revenues, which highlights whether the ACCC is operating at a sustainable level.

#### **Budgeted agency statement of financial position**

This statement shows the financial position of the ACCC. It enables decision makers to track the management of the ACCC's assets and liabilities.

#### **Budgeted agency statement of cash flows**

This statement identifies expected cash flows from operating activities, investing activities and financing activities.

#### **Agency non-financial assets — summary of movement**

This statement shows the movement in the ACCC's non-financial assets over the budget year.

## **NOTES OF ADMINISTERED ACTIVITY**

Details of transactions administered by the agency on behalf of the Commonwealth are to be shown in the following notes to the financial statements.

### **Note of budgeted administered financial performance**

This note identifies the main revenues and expenses administered on behalf of the Government. It also discloses administered revenues from government and transfers to the Public Account.

### **Note of budgeted administered financial position**

This note shows the assets and liabilities administered on behalf of the Government.

### **Note of budgeted administered cash flows**

This note shows cash flows administered on behalf of the Government.

**Table 3.1: Budgeted Agency Statement of Financial Performance —  
for the period ended 30 June**

|                                                                                            | Estimated<br>actual<br>2002-03<br>\$'000 | Budget<br>estimate<br>2003-04<br>\$'000 | Forward<br>estimate<br>2004-05<br>\$'000 | Forward<br>estimate<br>2005-06<br>\$'000 | Forward<br>estimate<br>2006-07<br>\$'000 |
|--------------------------------------------------------------------------------------------|------------------------------------------|-----------------------------------------|------------------------------------------|------------------------------------------|------------------------------------------|
| <b>REVENUES</b>                                                                            |                                          |                                         |                                          |                                          |                                          |
| <b>Revenues from ordinary activities</b>                                                   |                                          |                                         |                                          |                                          |                                          |
| Revenues from government                                                                   | 62,500                                   | (K1) <sup>(1)</sup> 66,567              | 66,468                                   | 65,194                                   | 66,383                                   |
| Goods and services                                                                         | 400                                      | 400                                     | 400                                      | 400                                      | 400                                      |
| Interest                                                                                   | 506                                      | -                                       | -                                        | -                                        | -                                        |
| Other                                                                                      | 60                                       | 60                                      | 60                                       | 60                                       | 60                                       |
| <b>Total revenues from<br/>ordinary activities</b>                                         | 63,466                                   | 67,027                                  | 66,928                                   | 65,654                                   | 66,843                                   |
| <b>EXPENSES</b>                                                                            |                                          |                                         |                                          |                                          |                                          |
| <b>Expenses from ordinary activities<br/>(excluding borrowing costs<br/>expense)</b>       |                                          |                                         |                                          |                                          |                                          |
| Employees                                                                                  | 27,822                                   | 34,555                                  | 36,081                                   | 35,648                                   | 35,771                                   |
| Suppliers                                                                                  | 37,696                                   | 30,739                                  | 29,057                                   | 28,216                                   | 29,282                                   |
| Depreciation and amortisation                                                              | 1,243                                    | 1,663                                   | 1,720                                    | 1,720                                    | 1,720                                    |
| <b>Total expenses from ordinary<br/>activities (excluding borrowing<br/>costs expense)</b> | 66,761                                   | 66,957                                  | 66,858                                   | 65,584                                   | 66,773                                   |
| Borrowing costs expense                                                                    | 70                                       | 70                                      | 70                                       | 70                                       | 70                                       |
| <b>Operating surplus or deficit<br/>from ordinary activities</b>                           | (3,365)                                  | -                                       | -                                        | -                                        | -                                        |
| Gain or loss on extraordinary items                                                        | -                                        | -                                       | -                                        | -                                        | -                                        |
| <b>Net surplus or deficit</b>                                                              | (3,365)                                  | -                                       | -                                        | -                                        | -                                        |

(1) K1 shows the link back to Table 1.1.

**Table 3.2: Budgeted Agency Statement of Financial Position — as at 30 June**

|                                                 | Estimated<br>actual<br>2002-03<br>\$'000 | Budget<br>estimate<br>2003-04<br>\$'000 | Forward<br>estimate<br>2004-05<br>\$'000 | Forward<br>estimate<br>2005-06<br>\$'000 | Forward<br>estimate<br>2006-07<br>\$'000 |
|-------------------------------------------------|------------------------------------------|-----------------------------------------|------------------------------------------|------------------------------------------|------------------------------------------|
| <b>ASSETS</b>                                   |                                          |                                         |                                          |                                          |                                          |
| <b>Financial assets</b>                         |                                          |                                         |                                          |                                          |                                          |
| Cash                                            | (1,239)                                  | (2,644)                                 | (4,083)                                  | (5,028)                                  | (6,685)                                  |
| Receivables                                     | 235                                      | 235                                     | 235                                      | 235                                      | 235                                      |
| Other investments                               | 11,482                                   | 12,482                                  | 13,482                                   | 14,482                                   | 15,482                                   |
| <b>Total financial assets</b>                   | <b>10,478</b>                            | <b>10,073</b>                           | <b>9,634</b>                             | <b>9,689</b>                             | <b>9,032</b>                             |
| <b>Non-financial assets</b>                     |                                          |                                         |                                          |                                          |                                          |
| Land and buildings                              | 3,472                                    | 3,965                                   | 5,043                                    | 5,043                                    | 5,043                                    |
| Infrastructure, plant and equipment             | 836                                      | 1,994                                   | 1,654                                    | 1,654                                    | 1,654                                    |
| Inventories                                     | 95                                       | 95                                      | 95                                       | 95                                       | 95                                       |
| Intangibles                                     | 930                                      | 960                                     | 991                                      | 991                                      | 991                                      |
| Other                                           | 2,327                                    | 2,327                                   | 2,327                                    | 2,327                                    | 2,327                                    |
| <b>Total non-financial assets</b>               | <b>7,660</b>                             | <b>9,341</b>                            | <b>10,110</b>                            | <b>10,110</b>                            | <b>10,110</b>                            |
| <b>Total assets</b>                             | <b>18,138</b>                            | <b>19,414</b>                           | <b>19,744</b>                            | <b>19,799</b>                            | <b>19,142</b>                            |
| <b>LIABILITIES</b>                              |                                          |                                         |                                          |                                          |                                          |
| <b>Debt</b>                                     |                                          |                                         |                                          |                                          |                                          |
| Leases                                          | 1,260                                    | 1,498                                   | 1,498                                    | 1,498                                    | 1,498                                    |
| <b>Total debt</b>                               | <b>1,260</b>                             | <b>1,498</b>                            | <b>1,498</b>                             | <b>1,498</b>                             | <b>1,498</b>                             |
| <b>Provisions</b>                               |                                          |                                         |                                          |                                          |                                          |
| Employees                                       | 7,543                                    | 7,959                                   | 8,397                                    | 8,312                                    | 8,312                                    |
| <b>Total provisions</b>                         | <b>7,543</b>                             | <b>7,959</b>                            | <b>8,397</b>                             | <b>8,312</b>                             | <b>8,312</b>                             |
| <b>Payables</b>                                 |                                          |                                         |                                          |                                          |                                          |
| Suppliers                                       | 6,704                                    | 7,326                                   | 7,218                                    | 7,358                                    | 6,701                                    |
| <b>Total payables</b>                           | <b>6,704</b>                             | <b>7,326</b>                            | <b>7,218</b>                             | <b>7,358</b>                             | <b>6,701</b>                             |
| <b>Total liabilities</b>                        | <b>15,507</b>                            | <b>16,783</b>                           | <b>17,113</b>                            | <b>17,168</b>                            | <b>16,511</b>                            |
| <b>EQUITY</b>                                   |                                          |                                         |                                          |                                          |                                          |
| <b>Parent entity interest</b>                   |                                          |                                         |                                          |                                          |                                          |
| Contributed equity                              | 3,100                                    | 3,100                                   | 3,100                                    | 3,100                                    | 3,100                                    |
| Reserves                                        | 1,052                                    | 1,052                                   | 1,052                                    | 1,052                                    | 1,052                                    |
| Retained surpluses or<br>accumulated deficits   | (1,521)                                  | (1,521)                                 | (1,521)                                  | (1,521)                                  | (1,521)                                  |
| <b>Total parent entity interest</b>             | <b>2,631</b>                             | <b>2,631</b>                            | <b>2,631</b>                             | <b>2,631</b>                             | <b>2,631</b>                             |
| <b>Total equity</b>                             | <b>2,631</b>                             | <b>2,631</b>                            | <b>2,631</b>                             | <b>2,631</b>                             | <b>2,631</b>                             |
| <b>Total assets and liabilities by maturity</b> |                                          |                                         |                                          |                                          |                                          |
| <b>Current assets</b>                           | <b>10,478</b>                            | <b>10,073</b>                           | <b>9,634</b>                             | <b>9,689</b>                             | <b>9,032</b>                             |
| <b>Non-current assets</b>                       | <b>7,660</b>                             | <b>9,341</b>                            | <b>10,110</b>                            | <b>10,110</b>                            | <b>10,110</b>                            |
| <b>Current liabilities</b>                      | <b>12,738</b>                            | <b>13,693</b>                           | <b>13,936</b>                            | <b>14,008</b>                            | <b>13,351</b>                            |
| <b>Non-current liabilities</b>                  | <b>2,769</b>                             | <b>3,090</b>                            | <b>3,177</b>                             | <b>3,160</b>                             | <b>3,160</b>                             |



**Table 3.3: Budgeted Agency Statement of Cash Flows —  
for the period ended 30 June**

|                                                  | Estimated<br>actual<br>2002-03<br>\$'000 | Budget<br>estimate<br>2003-04<br>\$'000 | Forward<br>estimate<br>2004-05<br>\$'000 | Forward<br>estimate<br>2005-06<br>\$'000 | Forward<br>estimate<br>2006-07<br>\$'000 |
|--------------------------------------------------|------------------------------------------|-----------------------------------------|------------------------------------------|------------------------------------------|------------------------------------------|
| <b>OPERATING ACTIVITIES</b>                      |                                          |                                         |                                          |                                          |                                          |
| <b>Cash received</b>                             |                                          |                                         |                                          |                                          |                                          |
| Appropriations                                   | 62,500                                   | 66,567                                  | 66,468                                   | 65,194                                   | 66,383                                   |
| Goods and services                               | 400                                      | 400                                     | 400                                      | 400                                      | 400                                      |
| Interest                                         | 506                                      | -                                       | -                                        | -                                        | -                                        |
| <b>Total cash received</b>                       | <b>63,406</b>                            | <b>66,967</b>                           | <b>66,868</b>                            | <b>65,594</b>                            | <b>66,783</b>                            |
| <b>Cash used</b>                                 |                                          |                                         |                                          |                                          |                                          |
| Employees                                        | 29,982                                   | 34,139                                  | 35,643                                   | 35,733                                   | 35,842                                   |
| Suppliers                                        | 37,706                                   | 30,458                                  | 29,518                                   | 28,429                                   | 30,221                                   |
| <b>Total cash used</b>                           | <b>67,688</b>                            | <b>64,597</b>                           | <b>65,161</b>                            | <b>64,162</b>                            | <b>66,063</b>                            |
| <b>Net cash from<br/>operating activities</b>    | <b>(4,282)</b>                           | <b>2,370</b>                            | <b>1,707</b>                             | <b>1,432</b>                             | <b>720</b>                               |
| <b>INVESTING ACTIVITIES</b>                      |                                          |                                         |                                          |                                          |                                          |
| <b>Cash received</b>                             |                                          |                                         |                                          |                                          |                                          |
| Proceeds from sales of financial<br>instruments  | 2,189                                    | -                                       | -                                        | -                                        | -                                        |
| <b>Total cash received</b>                       | <b>2,189</b>                             | <b>-</b>                                | <b>-</b>                                 | <b>-</b>                                 | <b>-</b>                                 |
| <b>Cash used</b>                                 |                                          |                                         |                                          |                                          |                                          |
| Purchases of property, plant<br>and equipment    | 1,853                                    | 2,775                                   | 2,146                                    | 1,377                                    | 1,377                                    |
| Purchases of financial instruments               | 1,000                                    | 1,000                                   | 1,000                                    | 1,000                                    | 1,000                                    |
| <b>Total cash used</b>                           | <b>2,853</b>                             | <b>3,775</b>                            | <b>3,146</b>                             | <b>2,377</b>                             | <b>2,377</b>                             |
| <b>Net cash from<br/>investing activities</b>    | <b>(664)</b>                             | <b>(3,775)</b>                          | <b>(3,146)</b>                           | <b>(2,377)</b>                           | <b>(2,377)</b>                           |
| <b>Net increase/(decrease)<br/>in cash held</b>  | <b>(4,946)</b>                           | <b>(1,405)</b>                          | <b>(1,439)</b>                           | <b>(945)</b>                             | <b>(1,657)</b>                           |
| Cash at the beginning of<br>the reporting period | 3,707                                    | (1,239)                                 | (2,644)                                  | (4,083)                                  | (5,028)                                  |
| Cash at the end of the<br>reporting period       | (1,239)                                  | (2,644)                                 | (4,083)                                  | (5,028)                                  | (6,685)                                  |

**Table 3.5: Agency Non-financial Assets — Summary of Movement (Budget year 2003-04)**

|                                      | Land   | Buildings | Specialist military equipment | Other infrastructure plant and equipment | Heritage and cultural assets | Computer software | Other intangibles | Total   |
|--------------------------------------|--------|-----------|-------------------------------|------------------------------------------|------------------------------|-------------------|-------------------|---------|
|                                      | \$'000 | \$'000    | \$'000                        | \$'000                                   | \$'000                       | \$'000            | \$'000            | \$'000  |
| Carrying amount at the start of year | -      | 3,472     | -                             | 836                                      | -                            | 930               | -                 | 5,238   |
| Additions                            | -      | 875       | -                             | 2,156                                    | -                            | 313               | -                 | 3,344   |
| Disposals                            | -      | -         | -                             | -                                        | -                            | -                 | -                 | -       |
| Revaluation increments               | -      | -         | -                             | -                                        | -                            | -                 | -                 | -       |
| Recoverable amount write-downs       | -      | -         | -                             | -                                        | -                            | -                 | -                 | -       |
| Net transfers free of charge         | -      | -         | -                             | -                                        | -                            | -                 | -                 | -       |
| Depreciation/amortisation expense    | -      | (382)     | -                             | (998)                                    | -                            | (283)             | -                 | (1,663) |
| Write-off of assets                  | -      | -         | -                             | -                                        | -                            | -                 | -                 | -       |
| Carrying amount at the end of year   | -      | 3,965     | -                             | 1,994                                    | -                            | 960               | -                 | 6,919   |
| <b>Total additions</b>               |        |           |                               |                                          |                              |                   |                   |         |
| Self funded                          | -      | 875       | -                             | 2,156                                    | -                            | 313               | -                 | 3,344   |
| Appropriations                       | -      | -         | -                             | -                                        | -                            | -                 | -                 | -       |
| <b>Total</b>                         | -      | 875       | -                             | 2,156                                    | -                            | 313               | -                 | 3,344   |

**Table 3.6: Note of Budgeted Financial Performance Administered on behalf of the Government — for the period ended 30 June**

|                                                                       | Estimated<br>actual<br>2002-03<br>\$'000 | Budget<br>estimate<br>2003-04<br>\$'000 | Forward<br>estimate<br>2004-05<br>\$'000 | Forward<br>estimate<br>2005-06<br>\$'000 | Forward<br>estimate<br>2006-07<br>\$'000 |
|-----------------------------------------------------------------------|------------------------------------------|-----------------------------------------|------------------------------------------|------------------------------------------|------------------------------------------|
| <b>REVENUES</b>                                                       |                                          |                                         |                                          |                                          |                                          |
| <b>Non-taxation</b>                                                   |                                          |                                         |                                          |                                          |                                          |
| Other                                                                 | 2,000                                    | 10,000                                  | 10,000                                   | 10,000                                   | 10,000                                   |
| <b>Total non-taxation</b>                                             | 2,000                                    | 10,000                                  | 10,000                                   | 10,000                                   | 10,000                                   |
| <b>Total revenues administered on<br/>on behalf of the Government</b> | 2,000                                    | 10,000                                  | 10,000                                   | 10,000                                   | 10,000                                   |
| <b>EXPENSES</b>                                                       |                                          |                                         |                                          |                                          |                                          |
| Other                                                                 | 200                                      | 200                                     | 200                                      | 200                                      | 200                                      |
| <b>Total expenses administered<br/>on behalf of the Government</b>    | 200                                      | 200                                     | 200                                      | 200                                      | 200                                      |

**Table 3.7: Note of Budgeted Financial Position Administered on behalf of the Government — as at 30 June**

|                                                                       | Estimated<br>actual<br>2002-03<br>\$'000 | Budget<br>estimate<br>2003-04<br>\$'000 | Forward<br>estimate<br>2004-05<br>\$'000 | Forward<br>estimate<br>2005-06<br>\$'000 | Forward<br>estimate<br>2006-07<br>\$'000 |
|-----------------------------------------------------------------------|------------------------------------------|-----------------------------------------|------------------------------------------|------------------------------------------|------------------------------------------|
| <b>ASSETS</b>                                                         |                                          |                                         |                                          |                                          |                                          |
| <b>Financial assets</b>                                               |                                          |                                         |                                          |                                          |                                          |
| Cash                                                                  | 3                                        | 3                                       | 3                                        | 3                                        | 3                                        |
| Receivables                                                           | 5,800                                    | 5,800                                   | 5,800                                    | 5,800                                    | 5,800                                    |
| <b>Total financial assets</b>                                         | 5,803                                    | 5,803                                   | 5,803                                    | 5,803                                    | 5,803                                    |
| <b>Total assets administered<br/>on behalf of the Government</b>      | 5,803                                    | 5,803                                   | 5,803                                    | 5,803                                    | 5,803                                    |
| <b>LIABILITIES</b>                                                    |                                          |                                         |                                          |                                          |                                          |
| <b>Provisions</b>                                                     |                                          |                                         |                                          |                                          |                                          |
| Other                                                                 | 200                                      | 200                                     | 200                                      | 200                                      | 200                                      |
| <b>Total provisions</b>                                               | 200                                      | 200                                     | 200                                      | 200                                      | 200                                      |
| <b>Total liabilities administered<br/>on behalf of the Government</b> | 200                                      | 200                                     | 200                                      | 200                                      | 200                                      |
| <b>Current liabilities</b>                                            | 200                                      | 200                                     | 200                                      | 200                                      | 200                                      |
| <b>Non-current liabilities</b>                                        | -                                        | -                                       | -                                        | -                                        | -                                        |
| <b>Current assets</b>                                                 | 5,203                                    | 5,203                                   | 5,203                                    | 5,203                                    | 5,203                                    |
| <b>Non-current assets</b>                                             | 600                                      | 600                                     | 600                                      | 600                                      | 600                                      |

**Table 3.8: Note of Budgeted Administered Cash Flows —  
for the period ended 30 June**

|                                                 | Estimated<br>actual<br>2002-03<br>\$'000 | Budget<br>estimate<br>2003-04<br>\$'000 | Forward<br>estimate<br>2004-05<br>\$'000 | Forward<br>estimate<br>2005-06<br>\$'000 | Forward<br>estimate<br>2006-07<br>\$'000 |
|-------------------------------------------------|------------------------------------------|-----------------------------------------|------------------------------------------|------------------------------------------|------------------------------------------|
| <b>OPERATING ACTIVITIES</b>                     |                                          |                                         |                                          |                                          |                                          |
| <b>Cash received</b>                            |                                          |                                         |                                          |                                          |                                          |
| Other taxes, fees and fines                     | 1,990                                    | 9,790                                   | 9,790                                    | 9,790                                    | 9,790                                    |
| Other                                           | 10                                       | 10                                      | 10                                       | 10                                       | 10                                       |
| <b>Total cash received</b>                      | <b>2,000</b>                             | <b>9,800</b>                            | <b>9,800</b>                             | <b>9,800</b>                             | <b>9,800</b>                             |
| <b>Net cash from<br/>operating activities</b>   | <b>2,000</b>                             | <b>9,800</b>                            | <b>9,800</b>                             | <b>9,800</b>                             | <b>9,800</b>                             |
| <b>INVESTING ACTIVITIES</b>                     |                                          |                                         |                                          |                                          |                                          |
| <b>Cash used</b>                                |                                          |                                         |                                          |                                          |                                          |
| Cash to Official Public Account                 | 2,000                                    | 9,800                                   | 9,800                                    | 9,800                                    | 9,800                                    |
| <b>Total cash used</b>                          | <b>2,000</b>                             | <b>9,800</b>                            | <b>9,800</b>                             | <b>9,800</b>                             | <b>9,800</b>                             |
| <b>Net cash from<br/>investing activities</b>   | <b>2,000</b>                             | <b>9,800</b>                            | <b>9,800</b>                             | <b>9,800</b>                             | <b>9,800</b>                             |
| <b>Net increase/(decrease) in<br/>cash held</b> | -                                        | -                                       | -                                        | -                                        | -                                        |
| Cash at beginning of<br>reporting period        | 3                                        | 3                                       | 3                                        | 3                                        | 3                                        |
| Cash at end of<br>reporting period              | 3                                        | 3                                       | 3                                        | 3                                        | 3                                        |

## **NOTES TO THE FINANCIAL STATEMENTS**

### **Basis of accounting**

The financial statements have been prepared on an accrual basis and in accordance with the historical cost convention, except for certain assets which are at valuation. Except where stated, no allowance is made for the effect of changing prices on the results or the financial position.

### **Budgeted agency financial statements**

Agency assets, liabilities, revenues and expenses are those items that are controlled by the ACCC. They are used by the ACCC in producing its outputs, including:

- computers, plant and equipment used in providing goods and services;
- liabilities for employee entitlements;
- revenues from appropriations or independent sources in payment of outputs; and
- employee, supplier and depreciation expenses incurred in producing Commission outputs.

Administered items are those items which are controlled by the Government and managed or oversighted by the ACCC on behalf of the Government. These administered items managed or controlled by the ACCC include authorisation fees, fines and costs.

The purpose of the separation of agency and administered items is to enable the assessment of administrative efficiency of the agency in providing goods and services.

### **Revenues from government**

Revenues from government are revenues relating to the core operating activities of the ACCC. Policies for accounting for revenues from government follow.

### **Agency appropriations**

Since 1 July 1999, the Commonwealth Budget has been prepared under an accruals framework.

Appropriations to the ACCC for its agency outputs are recognised as revenue to the extent they have been received into the ACCC's bank account or are entitled to be received by the ACCC at year end.

### **Resources received free of charge**

Services received free of charge are recognised in the statement of financial performance as revenue when and only when a fair value can be reliably determined and the services would have been purchased if they had not been donated. Use of those resources is recognised as an expense.

### **Other revenue**

Revenue from the sale of goods (that is, seminars/speakers fees, sale of publications, photocopy revenue and sale of non-current assets) is recognised upon the delivery of goods/services to customers. Interest revenue is recognised on a proportional basis taking into account the interest rates applicable to the financial assets.

Administered revenue includes fines and costs, which are recognised as per the court judgement orders. Authorisation fees are recognised when the application is received.

### **Leases**

A distinction is made between finance leases which effectively transfer from the lessor to the lessee substantially all the risks and benefits incidental to ownership of leased non-current assets and operating leases under which the lessor effectively retains substantially all such risks and benefits.

Where a non-current asset is acquired by means of a finance lease, the asset is capitalised at the present value of minimum lease payments at the inception of the lease and a liability recognised for the same amount. Leased assets are amortised over the period of the lease. Lease payments are allocated between the principal component and the interest expense.

Operating lease payments are charged to the statement of operating performance on a basis which is representative of the pattern of benefits derived from the lease assets.

The ACCC entered into a sale and lease back of certain information technology assets on 1 July 1999. This sale and lease back of the information technology assets has been specifically treated as a finance lease.

### **Receivables**

Court costs, which are awarded, are not considered as receivables or as creditors, as the case may be, until the costs have been agreed by the concerned parties.

A provision is raised for any doubtful debts based on a review of the collectability of all outstanding accounts as at year end.

Bad debts are written off during the year in which they are identified.

## **Property, plant and equipment**

### **Asset recognition threshold**

Purchases of property, plant and equipment are recognised initially at cost in the statement of financial position, except for purchases costing less than \$1,000, which are expensed in the year of acquisition (other than where they form part of a group of similar items which are significant in total).

### **Revaluations**

Schedule 2 requires that buildings, infrastructure, plant and equipment be revalued progressively in accordance with the 'deprival' method of valuation in successive three year cycles.

The ACCC is implementing the requirements of Schedule 2 as follows:

- leasehold improvements were revalued as at 30 June 2002 at depreciated replacement cost;
- plant and equipment (including furniture and fittings, office equipment and computer equipment excluding software) assets were revalued as at 30 June 2002 at deprival value; and
- intangibles (softwares) have not been revalued.

All valuations are independent.

### **Depreciation and amortisation**

Depreciable property, plant and equipment assets are written off to their estimated residual values over their estimated useful lives to the ACCC using, in all cases, the straight line method of depreciation. Leasehold improvements are amortised on a straight line basis over the lesser of the estimated life of the improvements or the unexpired period of the lease.

Depreciation/amortisation rates (useful lives) and methods are reviewed at each balance date and necessary adjustments are recognised in the current, or current and future reporting periods, as appropriate. Residual values are re-estimated for a change in prices only when assets are revalued.



*Part C: Agency Budget Statements – ACCC*

Depreciation and amortisation rates apply to each class of depreciable asset are as follows:

| <b>Asset class</b>     | <b>Total useful life</b>                    |
|------------------------|---------------------------------------------|
| Fitout                 | Lesser of the term of the lease or 10 years |
| Furniture and fittings | 10 years                                    |
| Office equipment       | 5 years                                     |
| Computer hardware      | 3 years                                     |
| Computer software      | 3 to 7 years                                |

