

DEPARTMENT OF THE TREASURY

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DEPARTMENT OF THE TREASURY

Section 1: Agency overview and resources

1.1 STRATEGIC DIRECTION

There has been no significant change to the strategic direction of the Department of the Treasury from that outlined in the *Portfolio Budget Statements 2008-09* (pages 13-15).

The Department of the Treasury is seeking an additional \$0.7 million in departmental outputs through Appropriation Bill (No. 3) 2008-09. This relates to: an additional \$2.5 million for the global financial crisis – additional funding for regulators and the Treasury measure; \$1.0 million for the Council of Australian Governments - implementing a national approach to the regulation of consumer credit measure; \$0.3 million to assist in the implementation of operation sunlight measure; and offset by a reduction of \$3.1 million to be transferred to equity injections as part of a reallocation of funds for Standard Business Reporting. The reallocation will have no net impact on the Budget.

The Department of the Treasury is also seeking an additional \$11.8 million in equity injections through Appropriation Bill (No. 4) 2008-09 as part of a reallocation of funds for Standard Business Reporting from the Australian Bureau of Statistics, the Australian Prudential Regulation Authority and the Australian Securities and Investments Commission. The reallocation will have no net impact on the Budget.

The Department of the Treasury is also seeking an additional \$3.2 million for payments to the States and Territories through Appropriation Bill (No. 4) 2008-09 for Standard Business Reporting. This is a movement of funds from 2007-08.

The Department of the Treasury is also seeking an additional \$4.0 million for administered assets and liabilities through Appropriation Bill (No. 4) 2008-09 for payments in relation to the HIH assistance scheme (\$4.0 million) and subscriptions to international financial institutions (\$0.05 million).

Agency Additional Estimates Statements — Treasury

1.2 AGENCY RESOURCE STATEMENT

Table 1.1 outlines the total resourcing available from all sources for the 2008-09 Budget year, including variations through Appropriation Bills No. 3 and No. 4, special appropriations and special accounts.

Table 1.1: Department of the Treasury resource statement — additional estimates for 2008-09 as at Additional Estimates December 2008

	Estimate as at ⁺ Budget	Proposed additional ⁼ estimates	Total estimate at Additional Estimates 2008-09 \$'000	Total available appropriation 2007-08 \$'000
Ordinary annual services				
Departmental outputs				
Prior year amounts available	71,450	-	71,450	-
Departmental outputs	144,143 ¹	728 ²	144,871	150,844
Receipts from other sources (s31)	10,818	-	10,818	11,144
Total departmental outputs	226,411	728	227,139	161,988
Administered expenses				
Outcome 4 - Housing Loan Insurance Company Limited - payments in respect of insurance claims	5,000	-	5,000	5,000
Total administered expenses	5,000	-	5,000	5,000
Total ordinary annual services A	231,411	728	232,139	166,988
Other services				
Departmental non-operating				
Equity injections	9,541	11,763 ³	21,304	8,978
Previous years' outputs	-	-	-	1,820
Total departmental non-operating	9,541	11,763	21,304	10,798
Administered expenses				
Outcome 2 - Additional First Home Owners Scheme	2,413	-	2,413	-
Outcome 2 - Crude oil excise - condensate	72,300	-	72,300	80,000
Outcome 4 - Standard Business Reporting - payments to State Revenue Offices	7,120	3,150 ³	10,270	3,240
Outcome 4 - Compensation - companies regulation	-	-	-	173,868
Total administered expenses	81,833	3,150	84,983	257,108
Administered non-operating				
Administered assets and liabilities				
Subscriptions to international financial institutions	3,053	45 ³	3,098	3,654
Payments in relation to the HIH Assistance Scheme	76,791	3,951 ³	80,742	50,119
Total administered non-operating	79,844	3,996	83,840	53,773
Total other services B	171,218	18,909	190,127	321,679
Total available annual appropriations (A + B)	402,629	19,637	422,266	488,667

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Table 1.1: Department of the Treasury resource statement — additional estimates for 2008-09 as at Additional Estimates December 2008 (continued)

	Estimate as at ⁺ Budget	Proposed additional ⁼ estimates	Total estimate at Additional Estimates	Total available appropriation
	2008-09 \$'000	2008-09 \$'000	2008-09 \$'000	2007-08 \$'000
Special appropriations				
<i>International Monetary Agreements Act 1947</i>	21,816	1,434	23,250	31,050
<i>A New Tax System (Commonwealth- State Financial Arrangements) Act 1999</i>	45,280,000	(1,670,002)	43,609,998	42,673,196
<i>Appropriation (HIH Assistance) Act 2001</i>	-	-	-	11,017
<i>Appropriation (Economic Security Strategy) Act (No. 2) 2008</i>	-	1,184,883	-	1,184,883
Total special appropriations	45,301,816	(483,685)	43,633,248	43,900,146
Total appropriations (A + B + C)	45,704,445	(464,048)	44,055,514	44,388,813
Special Accounts				
Opening balance	3,580	(2,000)	1,580	3,580
Non-appropriation receipts to special accounts	1,809	(180)	1,629	1,809
Total special accounts	5,389	(2,180)	3,209	5,389
Total resourcing (A + B + C + D)	45,709,834	(466,228)	44,058,723	44,394,202
Less receipts from other sources credited to special accounts	1,809	-	-	1,809
Total net resourcing for the Treasury	45,708,025	(466,228)	44,058,723	44,392,393

1. Includes transfer of \$2.303 million under section 32 of the *Financial Management and Accountability Act 1997* to the Office of the Auditing and Assurance Standards Board and the Office of the Australian Accounting Standards Board.
2. Appropriation Bill (No. 3) 2008-09.
3. Appropriation Bill (No. 4) 2008-09.

1.3 AGENCY MEASURES TABLE

Table 1.2 summarises new Government measures taken since the 2008-09 Budget.

Table 1.2: Agency measures since Budget

	Output Group	2008-09 \$'000	2009-10 \$'000	2010-11 \$'000	2011-12 \$'000
Expense measures					
Global financial crisis - additional funding for regulators and the Treasury					
Departmental outputs ¹	1.1	2,500	5,000	-	-
Council of Australian Governments - implementing a national approach to the regulation of consumer credit					
Departmental outputs ¹	4.1	1,022	1,033	802	673
Implementation of operation sunlight					
Departmental outputs	4.1	306	-	-	-
Total expense measures		3,828	6,033	802	673

1. Details of these measures appear in the *Mid-Year Economic and Fiscal Outlook 2008-09* on pages 184 and 185.

1.4 ADDITIONAL ESTIMATES AND VARIATIONS

Table 1.3 details the additional estimates and variations resulting from new measures since the 2008-09 Budget in Appropriation Bills No. 3 and No. 4. Table 1.4 details additional estimates or variations from other variations.

Table 1.3: Additional estimates and variations to outcomes from measures since 2008-09 Budget

	Output Group impacted	2008-09 \$'000	2009-10 \$'000	2010-11 \$'000	2011-12 \$'000
Outcome 1					
Increase in estimates (departmental)					
Global financial crisis - additional funding for regulators and the Treasury	1.1	2,500	5,000	-	-
Outcome 4					
Increase in estimates (departmental)					
Council of Australian Governments - implementing a national approach to the regulation of consumer credit	4.1	1,022	1,033	802	673
Implementation of operation sunlight	4.1	306	-	-	-
Net impact on estimates for measures (departmental)		3,828	6,033	802	673

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Table 1.4: Additional estimates and variations to outcomes from other variations

	Output Group impacted	2008-09 \$'000	2009-10 \$'000	2010-11 \$'000	2011-12 \$'000
Outcome 1					
Increase in estimates (administered)					
Subscriptions to international financial institutions (capital)	1.1	45	-	-	-
Net impact on estimates for outcome 1 (administered)		45	-	-	-
Outcome 4					
Increase in estimates (departmental)					
Standard Business Reporting (capital)	4.1	11,763	-	-	-
Decrease in estimates (departmental)					
Standard Business Reporting (expense)	4.1	(3,100)	-	-	-
Net impact on estimates for outcome 4 (departmental)		8,663	-	-	-
Increase in estimates (administered)					
Standard Business Reporting (expense)	4.1	3,150	-	-	-
Payments in relation to the HIH Assistance Scheme (capital)	4.1	3,951	(21,570)	(16,765)	(14,765)
Net impact on estimates for outcome 4 (administered)		7,101	(21,570)	(16,765)	(14,765)

1.5 BREAKDOWN OF ADDITIONAL ESTIMATES BY APPROPRIATION BILL

The following tables detail the additional estimates sought for the Department of the Treasury through Appropriation Bills No. 3 and No. 4.

Table 1.5: Appropriation Bill (No. 3) 2008-09

	2007-08 available \$'000	2008-09 Budget ¹ \$'000	2008-09 Budget ² \$'000	2008-09 revised \$'000	Additional estimates \$'000	Reduced estimates \$'000
ADMINISTERED ITEMS						
Outcome 4						
Well functioning markets	5,000	5,000	5,000	5,000	-	-
Total	5,000	5,000	5,000	5,000	-	-
DEPARTMENTAL OUTPUTS						
Outcome 1						
Sound macroeconomic environment	28,515	27,320	27,320	29,820	2,500	-
Outcome 2						
Effective government spending arrangements	20,082	21,356	21,356	21,356	-	-
Outcome 3						
Effective taxation and retirement income arrangements	42,208	46,980	46,980	46,980	-	-
Outcome 4						
Well functioning markets	60,039	50,790	48,487	46,715	(1,772)	-
Total	150,844	146,446	144,143	144,871	728	-
Total administered and departmental	155,844	151,446	149,143	149,871	728	-

1. Estimate as shown in the *Portfolio Budget Statements 2008-09*.

2. Includes transfer of \$2.303 million under section 32 of the *Financial Management and Accountability Act 1997* to the Office of the Auditing and Assurance Standards Board and the Office of the Australian Accounting Standards Board.

Table 1.6: Appropriation Bill (No. 4) 2008-09

	2007-08 available \$'000	2008-09 Budget \$'000	2008-09 revised \$'000	Additional estimates \$'000	Reduced estimates \$'000
PAYMENTS TO STATES, ACT, NT AND LOCAL GOVERNMENT					
Outcome 4					
Well functioning markets	3,240	7,120	10,270	3,150	-
OTHER ADMINISTERED ITEMS					
Non-operating					
Equity injections	8,978	9,541	21,304	11,763	-
Previous years' outputs	1,820	-	-	-	-
Administered assets and liabilities	53,773	79,844	83,840	3,996	-
Total non-operating	64,571	89,385	105,144	15,759	-
Total	67,811	96,505	115,414	18,909	-

Section 2: Revisions to agency outcomes and planned performance

2.1 OUTCOMES AND PERFORMANCE INFORMATION

There has been no change to outcomes and performance information for the Department of the Treasury from that included in the *Portfolio Budget Statements 2008-09* (pages 20-34).

Section 3: Explanatory tables and budgeted financial statements

3.1 EXPLANATORY TABLES

3.1.1 Estimates of special account flows

Special accounts provide a means to set aside and record amounts used for specified purposes. Table 3.1.1 shows the expected additions (receipts) and reductions (payments) for each account used by the Department of the Treasury. The corresponding table in the *Portfolio Budget Statements 2008-09* is Table 3.1.3.

Table 3.1.1: Estimates of special account flows

		Opening balance 2008-09 2007-08	Receipts 2008-09 2007-08	Payments 2008-09 2007-08	Adjustments 2008-09 2007-08	Closing balance 2008-09 2007-08
	Outcome	\$'000	\$'000	\$'000	\$'000	\$'000
Actuarial Services Special Account	4	1,580 1,580	1,629 1,629	1,629 1,629	- -	1,580 1,580
Other Trust Moneys Account	All	- -	- -	- -	- -	- -
Services for other Governments and Non-Agency Bodies Account	All	- -	- -	- -	- -	- -
Total special accounts						
2008-09 Budget estimate		1,580	1,629	1,629	-	1,580
Total special accounts						
2007-08 estimate actual		1,580	1,629	1,629	-	1,580

Note: Lloyd's Deposit Trust Special Account was transferred to Australian Prudential Regulation Authority from 23 May 2008. This was previously reported by the Department of the Treasury.

3.1.2 Estimates of variations to Average Staffing Level

Changes in Average Staffing Level (ASL) are presented in the Portfolio Additional Estimates Statements at the whole of agency level to demonstrate any movements since Budget. The ASL figures for Budget were reported in agency *Portfolio Budget Statements 2008-09* in each outcome resourcing table.

Table 3.1.2: Average Staffing Level

	2008-09 Budget	2008-09 Revised	Variation
Department of the Treasury	920	928	8
Total	920	928	8

3.2 BUDGETED FINANCIAL STATEMENTS

3.2.1 Analysis of budgeted financial statements

The Department of the Treasury is budgeting towards a departmental breakeven operating result for 2008-09.

The Department of the Treasury has a sound financial position and currently has sufficient cash reserves to fund provisions and payables, and asset replacement, as they fall due.

3.2.2 Budgeted financial statements

**Table 3.2.1: Budgeted departmental income statement
(for the period ended 30 June)**

	Actual 2007-08 \$'000	Revised budget 2008-09 \$'000	Forward estimate 2009-10 \$'000	Forward estimate 2010-11 \$'000	Forward estimate 2011-12 \$'000
INCOME					
Revenue					
Revenues from Government	149,315	144,871	154,977	137,012	135,092
Goods and services	7,666	9,644	9,547	9,204	9,369
Other	824	824	823	824	824
Total revenue	157,805	155,339	165,347	147,040	145,285
Gains					
Other	360	350	351	351	351
Total gains	360	350	351	351	351
Total income	158,165	155,689	165,698	147,391	145,636
EXPENSE					
Employees	101,143	107,240	111,786	104,212	104,332
Suppliers	40,403	42,154	43,804	31,766	29,928
Depreciation and amortisation	3,344	4,355	8,168	9,473	9,436
Grants	4,625	1,805	1,805	1,805	1,805
Finance costs	160	135	135	135	135
Total expenses	149,675	155,689	165,698	147,391	145,636
Net surplus or (deficit) attributable to the Australian Government	8,490	-	-	-	-

Prepared on an Australian Accounting Standards basis.

Agency Additional Estimates Statements — Treasury

**Table 3.2.2: Budgeted departmental balance sheet
(as at 30 June)**

	Actual 2007-08 \$'000	Revised budget 2008-09 \$'000	Forward estimate 2009-10 \$'000	Forward estimate 2010-11 \$'000	Forward estimate 2011-12 \$'000
ASSETS					
Financial assets					
Cash and cash equivalents	2,270	2,270	2,270	2,270	2,270
Receivables	73,469	63,898	65,423	69,332	72,268
Total financial assets	75,739	66,168	67,693	71,602	74,538
Non-financial assets					
Land and buildings	10,442	11,366	10,816	10,266	9,716
Infrastructure, plant and equipment	7,067	8,120	9,290	10,486	9,719
Intangibles	788	32,107	41,461	37,842	36,223
Other	1,443	1,490	1,539	1,589	1,589
Total non-financial assets	19,740	53,083	63,106	60,183	57,247
Total assets	95,479	119,251	130,799	131,785	131,785
LIABILITIES					
Payables					
Suppliers	2,789	2,832	2,876	2,921	2,921
Other payables	4,098	4,169	4,243	4,319	4,319
Total payables	6,887	7,001	7,119	7,240	7,240
Interest bearing liabilities					
Leases	890	890	890	890	890
Total interest bearing liabilities	890	890	890	890	890
Provisions					
Employees	34,696	37,050	37,863	38,728	38,728
Total provisions	34,696	37,050	37,863	38,728	38,728
Total liabilities	42,473	44,941	45,872	46,858	46,858
EQUITY					
Parent entity interest					
Contributed equity	12,939	34,243	44,860	44,860	44,860
Reserves	5,276	5,276	5,276	5,276	5,276
Retained surpluses or accumulated deficits	34,791	34,791	34,791	34,791	34,791
Total equity	53,006	74,310	84,927	84,927	84,927
Current assets	77,182	67,658	69,232	73,191	76,127
Non-current assets	18,297	51,593	61,567	58,594	55,658
Current liabilities	33,030	35,952	36,697	37,486	37,486
Non-current liabilities	9,443	8,989	9,175	9,372	9,372

Prepared on an Australian Accounting Standards basis.

Agency Additional Estimates Statements — Treasury

**Table 3.2.3: Budgeted departmental statement of cash flows
(for the period ended 30 June)**

	Actual 2007-08 \$'000	Revised budget 2008-09 \$'000	Forward estimate 2009-10 \$'000	Forward estimate 2010-11 \$'000	Forward estimate 2011-12 \$'000
OPERATING ACTIVITIES					
Cash received					
Goods and services	11,966	9,584	9,485	9,141	9,369
Appropriations	132,002	154,609	157,091	138,075	132,156
Other	1,653	792	790	790	824
Total cash received	145,621	164,985	167,366	148,006	142,349
Cash used					
Employees	100,278	105,578	111,664	104,058	105,038
Suppliers	43,267	41,120	46,237	35,508	28,871
Grants	4,625	1,805	1,805	1,805	1,805
Other	1,625	135	135	135	135
Total cash used	149,795	148,638	159,841	141,506	135,849
Net cash from or (used by) operating activities	(4,174)	16,347	7,525	6,500	6,500
INVESTING ACTIVITIES					
Cash received					
Proceeds from sales of property, plant and equipment	35	-	-	-	-
Total cash received	35	-	-	-	-
Cash used					
Purchase of property, plant and equipment	4,037	37,651	18,142	6,500	6,500
Total cash used	4,037	37,651	18,142	6,500	6,500
Net cash from or (used by) investing activities	(4,002)	(37,651)	(18,142)	(6,500)	(6,500)
FINANCING ACTIVITIES					
Cash received					
Appropriations - contributed equity	8,978	21,304	10,617	-	-
Total cash received	8,978	21,304	10,617	-	-
Cash used					
Other	788	-	-	-	-
Total cash used	788	-	-	-	-
Net cash from or (used by) financing activities	8,190	21,304	10,617	-	-
Net increase or (decrease) in cash held	14	-	-	-	-
Cash at the beginning of the reporting period	2,256	2,270	2,270	2,270	2,270
Cash at the end of the reporting period	2,270	2,270	2,270	2,270	2,270

Prepared on an Australian Accounting Standards basis.

Agency Additional Estimates Statements — Treasury

Table 3.2.4: Departmental statement of changes in equity — summary of movement (Budget 2008-09)

	Accumulated results \$'000	Asset revaluation reserve \$'000	Other reserves \$'000	Contributed equity/ capital \$'000	Total equity \$'000
Opening balance as at 1 July 2008					
Balance carried forward from previous period	34,791	5,276	-	12,939	53,006
Adjusted opening balance	34,791	5,276	-	12,939	53,006
Transactions with owners					
<i>Contribution by owners</i>					
Appropriation (equity injection)	-	-	-	21,304	21,304
Sub-total transactions with owners	-	-	-	21,304	21,304
Estimated closing balance as at 30 June 2009	34,791	5,276	-	34,243	74,310

Prepared on an Australian Accounting Standards basis.

Agency Additional Estimates Statements — Treasury

Table 3.2.5: Schedule of budgeted income and expenses administered on behalf of government (for the period ended 30 June)

	Actual 2007-08 \$'000	Revised budget 2008-09 \$'000	Forward estimate 2009-10 \$'000	Forward estimate 2010-11 \$'000	Forward estimate 2011-12 \$'000
INCOME ADMINISTERED ON BEHALF OF GOVERNMENT					
Revenue					
Non-taxation					
Revenue from Government	42,652,315	44,884,401	46,711,498	48,831,616	51,251,616
Goods and services	600,200	631,200	620,600	626,800	631,700
Interest	3,652	3,118	2,988	2,988	2,988
Dividends	1,084,822	1,403,000	2,402,000	1,994,000	2,097,000
Other sources of non-taxation revenues	68,980	60,536	1,950	1,950	1,950
Total non-taxation	44,409,969	46,982,255	49,739,036	51,457,354	53,985,254
Total revenues administered on behalf of Government	44,409,969	46,982,255	49,739,036	51,457,354	53,985,254
Gains					
Net foreign exchange gains	67,519	63,447	-	-	-
Total gains administered on behalf of Government	67,519	63,447	-	-	-
Total income administered on behalf of Government	67,519	63,447	-	-	-
EXPENSES ADMINISTERED ON BEHALF OF GOVERNMENT					
Grants	42,627,153	44,860,151	46,687,982	48,808,100	51,228,100
Interest	28,738	23,250	22,516	22,516	22,516
Other	(203)	1,000	1,000	1,000	1,000
Total expenses administered on behalf of Government	42,655,688	44,884,401	46,711,498	48,831,616	51,251,616

Prepared on an Australian Accounting Standards basis.

Agency Additional Estimates Statements — Treasury

Table 3.2.6: Schedule of budgeted assets and liabilities administered on behalf of government (as at 30 June)

	Actual 2007-08 \$'000	Revised budget 2008-09 \$'000	Forward estimate 2009-10 \$'000	Forward estimate 2010-11 \$'000	Forward estimate 2011-12 \$'000
ASSETS ADMINISTERED ON BEHALF OF GOVERNMENT					
Financial assets					
Cash and cash equivalents	10,213	10,213	10,213	10,213	10,213
Receivables	1,418	574	500,574	574	574
Investments	17,273,877	17,846,264	17,846,264	17,846,264	17,846,264
Total financial assets	17,285,508	17,857,051	18,357,051	17,857,051	17,857,051
Non-financial assets					
Other	1,833	1,833	1,833	1,833	1,833
Total non-financial assets	1,833	1,833	1,833	1,833	1,833
Total assets administered on behalf of Government	17,287,341	17,858,884	18,358,884	17,858,884	17,858,884
LIABILITIES ADMINISTERED ON BEHALF OF GOVERNMENT					
Interest bearing liabilities					
Loans	3,881,382	4,309,837	4,309,837	4,309,837	4,309,837
Other	796,724	880,511	880,511	880,511	880,511
Total interest bearing liabilities	4,678,106	5,190,348	5,190,348	5,190,348	5,190,348
Provisions					
Suppliers	241	241	241	241	241
Other provisions	385	-	-	-	-
Total provisions	626	241	241	241	241
Payables					
Grants and subsidies	146,908	63,666	60,250	60,250	59,250
Other payables	3,929	3,752	3,752	3,752	3,752
Total payables	150,837	67,418	64,002	64,002	63,002
Total liabilities administered on behalf of Government	4,829,569	5,258,007	5,254,591	5,254,591	5,253,591

Prepared on an Australian Accounting Standards basis.

Agency Additional Estimates Statements — Treasury

**Table 3.2.7: Schedule of budgeted administered cash flows
(for the period ended 30 June)**

	Actual 2007-08 \$'000	Revised budget 2008-09 \$'000	Forward estimate 2009-10 \$'000	Forward estimate 2010-11 \$'000	Forward estimate 2011-12 \$'000
OPERATING ACTIVITIES					
Cash received					
Rendering of services	600,200	631,200	620,600	626,800	631,700
Interest	3,961	3,215	2,988	2,988	2,988
Dividends	1,084,822	1,403,000	1,902,000	2,494,000	2,097,000
Other	61,848	60,898	1,950	1,950	1,950
Total cash received	1,750,831	2,098,313	2,527,538	3,125,738	2,733,638
Cash used					
Grant payments	42,627,153	44,860,151	46,687,982	48,808,100	51,228,100
Interest paid	30,729	23,427	22,516	22,516	22,516
Other	39,621	81,742	4,416	1,000	2,000
Total cash used	42,697,503	44,965,320	46,714,914	48,831,616	51,252,616
Net cash from operating activities	(40,946,672)	(42,867,007)	(44,187,376)	(45,705,878)	(48,518,978)
INVESTING ACTIVITIES					
Cash used					
Purchase of equity instruments	1,105	3,098	-	-	-
Total cash used	1,105	3,098	-	-	-
Net cash from investing activities	(1,105)	(3,098)	-	-	-
FINANCING ACTIVITIES					
Cash received					
Other	312,875	-	-	-	-
Total cash received	312,875	-	-	-	-
Net cash from financing activities	312,875	-	-	-	-
Net increase or (decrease) in cash held					
Cash at beginning of reporting period	13,168	10,213	10,213	10,213	10,213
Cash from Official Public Account for appropriations	42,695,095	44,968,418	46,714,914	48,831,616	51,252,616
Cash to Official Public Account	2,063,148	2,098,313	2,527,538	3,125,738	2,733,638
Cash at end of reporting period	10,213	10,213	10,213	10,213	10,213

Prepared on an Australian Accounting Standards basis.

