

AUSTRALIAN PRUDENTIAL REGULATION AUTHORITY

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AUSTRALIAN PRUDENTIAL REGULATION AUTHORITY

Section 1: Agency overview and resources

1.1 STRATEGIC DIRECTION

There has been no significant change to the strategic direction of the Australian Prudential Regulation Authority (APRA) from that outlined in the *Portfolio Budget Statements 2009-10* (pages 139-140).

APRA is seeking an additional \$0.5 million in departmental outputs through Appropriation Bill (No. 3) 2009-10 and an additional \$1.5 million in administered assets and liabilities through Appropriation Bill (No. 4) 2009-10. These funds are for APRA to administer the government's Financial Claims Scheme and to compensate eligible policy holders impacted by the failure of the Australian Family Assurance Limited.

1.2 AGENCY RESOURCE STATEMENT

Table 1.1 shows the total resources from all origins. The table summarises how resources will be applied by outcome and by administered and departmental classification.

Table 1.1: Australian Prudential Regulation Authority resource statement — additional estimates for 2009-10 as at Additional Estimates November 2009

	Estimate as at Budget	+	Proposed additional estimates	=	Total estimate at Additional Estimates	Total available appropriation
	2009-10 \$'000		2009-10 \$'000		2009-10 \$'000	2008-09 \$'000
Ordinary annual services						
Departmental appropriation						
Departmental appropriation	23,055		490	¹	23,545	13,372
Receipts from other sources (s31)	-		-		-	4,689
Total ordinary annual services	A	23,055	490		23,545	18,061
Departmental non-operating						
Equity injections	1,957		-		1,957	900
Previous years' outputs	773		-		773	-
Total departmental non-operating		2,730	-		2,730	900
Administered non-operating						
Administered assets and liabilities	3,000		1,524	²	4,524	684
Total other services	B	5,730	1,524		7,254	1,584
Total available annual appropriations (A+B)		28,785	2,014		30,799	19,645
Special accounts						
Opening balance	28,547		4,753		33,300	33,347
Non-Appropriation receipts to special accounts	100,657		27,026		127,683	98,386
Total special accounts	C	129,204	31,779		160,983	131,733
Total net resourcing (A+B+C)		157,989	33,793		191,782	151,378
Less receipts from other sources credited to special accounts	-		29,026		29,026	13,772
Total net resourcing for APRA		157,989	4,767		162,756	137,606

1. Appropriation Bill (No. 3) 2009-10.

2. Appropriation Bill (No. 4) 2009-10.

1.3 AGENCY MEASURES TABLE

Table 1.2: Australian Prudential Regulation Authority measures since Budget

APRA does not have any measures since the 2009-10 Budget.

1.4 ADDITIONAL ESTIMATES AND VARIATIONS

Table 1.4 details the changes to the resourcing for APRA at additional estimates, by outcome.

Table 1.3: Additional estimates and variations to outcomes from measures since 2009-10 Budget

APRA does not have any additional estimates from measures since the 2009-10 Budget.

Table 1.4: Additional estimates and variations to outcomes from other variations

	Program Impacted	2009-10 \$'000	2010-11 \$'000	2011-12 \$'000	2012-13 \$'000
Outcome 1					
Increase in estimates (departmental)					
Financial claims scheme admin	1.1	490	-	-	-
Net impact on estimates for Outcome 1 (departmental)		490	-	-	-
Increase in estimates (administered)					
Financial claims scheme beneficiaries	1.1	1,524	-	-	-
Net impact on estimates for Outcome 1 (administered)		1,524	-	-	-

1.5 BREAKDOWN OF ADDITIONAL ESTIMATES BY APPROPRIATION BILL

The following tables detail the additional estimates sought for APRA through Appropriation Bills No. 3 and No. 4.

Table 1.5: Appropriation Bill (No. 3) 2009-10

	2008-09 available \$'000	2009-10 Budget \$'000	2009-10 revised \$'000	Additional estimates \$'000	Reduced estimates \$'000
DEPARTMENTAL OUTPUTS					
Outcome 1					
Enhanced public confidence in Australia's financial institutions through a framework of prudential regulation which balances financial safety and efficiency, competition, contestability and competitive neutrality	13,372	23,055	23,545	490	-
Total	13,372	23,055	23,545	490	-

Table 1.6: Appropriation Bill (No. 4) 2009-10

	2008-09 available \$'000	2009-10 Budget \$'000	2009-10 revised \$'000	Additional estimates \$'000	Reduced estimates \$'000
OTHER ADMINISTERED ITEMS					
Outcome 1					
Enhanced public confidence in Australia's financial institutions through a framework of prudential regulation which balances financial safety and efficiency, competition, contestability and competitive neutrality	-	-	1,524	1,524	-
Total	-	-	1,524	1,524	-

Section 2: Revisions to agency outcomes and planned performance

2.1 RESOURCES AND PERFORMANCE INFORMATION

There has been no change to outcomes, outcome strategies and performance information for APRA from that included in the *Portfolio Budget Statements 2009-10* (pages 144-146).

Table 2.1: Budgeted expenses and resources for Outcome 1

Outcome 1: Enhanced public confidence in Australia's financial institutions through a framework of prudential regulation which balances financial safety and efficiency, competition, contestability and competitive neutrality	2008-09 Actual expenses	2009-10 Estimated expenses
	\$'000	\$'000
Program 1.1: Australian Prudential Regulation Authority		
Departmental expenses		
Ordinary annual services (Appropriation Bills No. 1 and No. 3)	11,772	23,545
Prior years' outputs	-	-
Revenues from independent sources (s31)	4,689	-
Special accounts	86,017	100,507
Expenses not requiring appropriation in the Budget year	110	150
less Revenue carried forward	-	(2,600)
Administered expenses		
Waivers and write-offs	684	3,000
Total expenses for Outcome 1	103,272	124,602
	2008-09	2009-10
Average staffing level (number)	572	604

Program 1.1: Australian Prudential Regulation Authority

There has been no change to program objectives, deliverables or key performance indicators for APRA from that included in the *Portfolio Budget Statements 2009-10*.

Table 2.2: Program 1.1 expenses

	2008-09 Actual \$'000	2009-10 Revised budget \$'000	2010-11 Forward year 1 \$'000	2011-12 Forward year 2 \$'000	2012-13 Forward year 3 \$'000
Annual departmental expenses:					
Departmental items:	102,588	121,602	110,607	110,150	102,892
Administered expenses:					
Special Appropriations					
<i>Financial Management and Accountability Act 1997</i>	684	3,000	3,000	3,000	3,000
Total expenses	103,272	124,602	113,607	113,150	105,892

Section 3: Explanatory tables and budgeted financial statements

Section 3 presents budgeted financial statements which provide a snapshot of APRA's finances for the budget year 2009-10.

3.1 EXPLANATORY TABLES

3.1.1 Estimates of special account flows

Special accounts provide a means to set aside and record amounts used for specified purposes. Table 3.1.1 shows the expected additions (receipts) and reductions (payments) for each account used by APRA.

Table 3.1.1: Estimates of special account flows

		Opening balance 2009-10 2008-09	Receipts 2009-10 2008-09	Payments 2009-10 2008-09	Adjustments 2009-10 2008-09	Closing balance 2009-10 2008-09
	Outcome	\$'000	\$'000	\$'000	\$'000	\$'000
Australian Prudential Regulation Authority special account	1	31,300 31,347	126,159 98,386	125,059 98,433	3 -	32,403 31,300
Financial Claims Scheme Special account	1	-	1,524 -	-	-	1,524 -
Lloyds Deposit Trust Special account	1	2,000 2,000	-	-	-	2,000 2,000
Total special accounts						
2009-10 Budget estimate		33,300	127,683	125,059	3	35,927
Total special accounts 2008-09 actual		33,347	98,386	98,433	-	33,300

3.2 BUDGETED FINANCIAL STATEMENTS

3.2.1 Analysis of budgeted financial statements

The budgeted departmental income statement (refer Table 3.2.1) shows an increase in 2009-10 appropriations from \$121.1 million, as disclosed in the *Portfolio Budget Statements 2009-10*, to \$121.6 million; a \$0.5 million change. The increase reflects the costs of administering a Financial Claims Scheme matter.

The schedule of budgeted assets and liabilities administered on behalf of government (see Table 3.2.8) have been increased by \$1.5 million representing the funds provided via the Financial Claims Scheme to settle approved claims arising from the Australian Family Assurance Limited matter.

3.2.2 Budgeted financial statements

Departmental financial statements

**Table 3.2.1: Budgeted departmental income statement
(for the period ended 30 June)**

	Actual 2008-09 \$'000	Revised budget 2009-10 \$'000	Forward estimate 2010-11 \$'000	Forward estimate 2011-12 \$'000	Forward estimate 2012-13 \$'000
EXPENSES					
Employee benefits	72,768	82,206	78,596	78,596	69,596
Supplier	26,766	35,396	28,011	27,554	28,896
Depreciation and amortisation	3,738	4,000	4,000	4,000	4,400
Total expenses	103,272	121,602	110,607	110,150	102,892
LESS:					
OWN-SOURCE INCOME					
Revenue					
Sale of goods and rendering of services	3,854	4,160	4,160	4,160	4,160
Other revenue	835	2,247	1,630	1,623	1,615
Total revenue	4,689	6,407	5,790	5,783	5,775
Gains					
Other	110	150	150	150	150
Total gains	110	150	150	150	150
Total own-source income	4,799	6,557	5,940	5,933	5,925
Net cost of (contribution by)					
services	98,473	115,045	104,667	104,217	96,967
Appropriation revenue	100,038	117,645	104,743	104,217	96,967
Surplus (deficit) attributable to the Australian Government	1,565	2,600	76	-	-

Prepared on Australian Accounting Standards basis.

**Table 3.2.2: Budgeted departmental balance sheet
(as at 30 June)**

	Actual 2008-09 \$'000	Revised budget 2009-10 \$'000	Forward estimate 2010-11 \$'000	Forward estimate 2011-12 \$'000	Forward estimate 2012-13 \$'000
ASSETS					
Financial assets					
Cash	31,303	32,403	32,879	32,574	32,570
Receivables	6,777	7,633	6,864	6,959	4,779
Accrued revenues	-	450	450	450	450
Total financial assets	38,080	40,486	40,193	39,983	37,799
Non-financial assets					
Infrastructure, plant and equipment	6,861	6,564	5,964	5,463	4,477
Intangibles	5,656	9,410	9,615	10,421	11,411
Other	1,975	2,095	2,129	2,161	2,195
Total non-financial assets	14,492	18,069	17,708	18,045	18,083
Total assets	52,572	58,555	57,901	58,028	55,882
LIABILITIES					
Provisions					
Employees	21,463	22,750	21,870	21,850	19,555
Other	1,919	2,001	2,043	2,085	2,127
Total provisions	23,382	24,751	23,913	23,935	21,682
Payables					
Suppliers	3,744	3,801	3,908	4,013	4,120
Total payables	3,744	3,801	3,908	4,013	4,120
Total liabilities	27,126	28,552	27,821	27,948	25,802
Net assets	25,446	30,003	30,080	30,080	30,080
EQUITY					
Contributed equity	4,055	6,012	6,012	6,012	6,012
Reserves	9,809	9,809	9,809	9,809	9,809
Retained surpluses or accumulated deficits	11,582	14,182	14,259	14,259	14,259
Total equity	25,446	30,003	30,080	30,080	30,080
Current assets	40,055	42,581	42,322	42,144	39,994
Non-current assets	12,517	15,975	15,579	15,884	15,888
Current liabilities	21,243	22,530	21,650	21,630	19,335
Non-current liabilities	5,883	6,022	6,171	6,318	6,467

Prepared on Australian Accounting Standards basis.

**Table 3.2.3: Budgeted departmental statement of cash flows
(for the period ended 30 June)**

	Actuals 2008-09 \$'000	Revised budget 2009-10 \$'000	Forward estimate 2010-11 \$'000	Forward estimate 2011-12 \$'000	Forward estimate 2012-13 \$'000
OPERATING ACTIVITIES					
Cash received					
Goods and services	1,882	4,160	4,160	4,160	4,160
Appropriations	99,695	117,645	104,743	104,217	96,967
Other	3,074	2,397	1,780	1,773	1,765
Total cash received	104,651	124,202	110,683	110,150	102,892
Cash used					
Employees	70,048	82,206	78,596	78,596	69,596
Suppliers	31,688	35,396	28,011	27,559	28,900
Total cash used	101,736	117,602	106,607	106,155	98,496
Net cash from or (used by) operating activities	2,915	6,600	4,076	3,995	4,396
INVESTING ACTIVITIES					
Cash used					
Purchase of property, plant and equipment	3,862	7,457	3,600	4,300	4,400
Total cash used	3,862	7,457	3,600	4,300	4,400
Net cash from or (used by) investing activities	(3,862)	(7,457)	(3,600)	(4,300)	(4,400)
FINANCING ACTIVITIES					
Cash received					
Appropriations - contributed equity	900	1,957	-	-	-
Total cash received	900	1,957	-	-	-
Net cash from or (used by) financing activities	900	1,957	-	-	-
Net increase (or decrease) in cash held	(47)	1,100	476	(305)	(4)
Cash at the beginning of the reporting period	31,350	31,303	32,403	32,879	32,574
Cash at the end of the reporting period	31,303	32,403	32,879	32,574	32,570

Prepared on Australian Accounting Standards basis.

Table 3.2.4: Departmental statement of changes in equity — summary of movement (budget year 2009-10)

	Retained earnings	Asset revaluation reserve	Other reserves	Contributed equity/capital	Total equity
	\$'000	\$'000	\$'000	\$'000	\$'000
Opening balance as at 1 July 2009					
Balance carried forward from previous period	11,582	3,809	6,000	4,055	25,446
Opening balance	11,582	3,809	6,000	4,055	25,446
Income and expense					
Net operating result	2,600	-	-	-	2,600
Total income and expenses recognised directly in equity	2,600	-	-	-	2,600
Transactions with owners					
Contribution by owners					
Appropriation (equity injection)				1,957	1,957
Transactions with owners	-	-	-	1,957	1,957
Estimated closing balance as at 30 June 2010	14,182	3,809	6,000	6,012	30,003

Prepared on Australian Accounting Standards basis.

Table 3.2.5: Departmental capital budget statement

	Actual	Revised budget	Forward estimate	Forward estimate	Forward estimate
	2008-09	2009-10	2010-11	2011-12	2012-13
	\$'000	\$'000	\$'000	\$'000	\$'000
CAPITAL APPROPRIATIONS					
Total equity injections	900	1,957	-	-	-
Total capital appropriations	900	1,957	-	-	-
Represented by:					
Purchase of non-financial assets	900	1,957	-	-	-
Total represented by	900	1,957	-	-	-
ACQUISITION OF NON-FINANCIAL ASSETS					
Funded by capital appropriations	900	1,957	-	-	-
Funded internally from departmental resources	2,962	5,500	3,600	4,300	4,400
TOTAL	3,862	7,457	3,600	4,300	4,400

Prepared on Australian Accounting Standards basis.

Table 3.2.6: Statement of asset movements — Departmental (2009-10)

	Other infrastructure, plant & equipment \$'000	Intangibles \$'000	Total \$'000
As at 1 July 2009			
Gross book value	10,507	15,359	25,866
less Accumulated depreciation/amortisation	3,646	9,703	13,349
Opening net book balance	6,861	5,656	12,517
Asset movements			
Additions	1,646	5,811	7,457
less Depreciation/amortisation expense	1,943	2,057	4,000
Total asset movements	(297)	3,754	3,457
As at 30 June 2010			
Gross book value	12,153	21,170	33,323
less Accumulated depreciation/amortisation	5,589	11,760	17,349
Closing net book balance	6,564	9,410	15,974

Prepared on Australian Accounting Standards basis.

Table 3.2.7: Schedule of budgeted income and expenses administered on behalf of Government (for the period ended 30 June)

	Actual 2008-09 \$'000	Revised budget 2009-10 \$'000	Forward estimate 2010-11 \$'000	Forward estimate 2011-12 \$'000	Forward estimate 2012-13 \$'000
INCOME ADMINISTERED ON BEHALF OF GOVERNMENT					
Revenue					
Non-taxation					
Other sources of non-taxation revenues	107,545	147,402	131,273	130,741	123,482
Total non-taxation	107,545	147,402	131,273	130,741	123,482
Total revenues administered on behalf of Government	107,545	147,402	131,273	130,741	123,482
Total income administered on behalf of Government	107,545	147,402	131,273	130,741	123,482
EXPENSES ADMINISTERED ON BEHALF OF GOVERNMENT					
Waivers and write-offs	684	3,000	3,000	3,000	3,000
Total expenses administered on behalf of Government	684	3,000	3,000	3,000	3,000

Prepared on Australian Accounting Standards basis.

Table 3.2.8: Schedule of budgeted assets and liabilities administered on behalf of Government (as at 30 June)

	Actual	Revised budget	Forward estimate	Forward estimate	Forward estimate
	2008-09	2009-10	2010-11	2011-12	2012-13
	\$'000	\$'000	\$'000	\$'000	\$'000
ASSETS ADMINISTERED ON BEHALF OF GOVERNMENT					
Financial assets					
Receivables	85	1,674	1,674	1,674	1,674
Total financial assets	85	1,674	1,674	1,674	1,674
Total assets administered on behalf of Government	85	1,674	1,674	1,674	1,674

Prepared on Australian Accounting Standards basis.

Table 3.2.9: Schedule of budgeted administered cash flows (for the period ended 30 June)

	Actual	Revised budget	Forward estimate	Forward estimate	Forward estimate
	2008-09	2009-10	2010-11	2011-12	2012-13
	\$'000	\$'000	\$'000	\$'000	\$'000
OPERATING ACTIVITIES					
Cash or equivalents received					
Transfer from Official Public Account	2,418	3,000	3,000	3,000	3,000
Administered revenue	109,428	147,402	131,273	130,741	123,482
Total cash or equivalents received	111,846	150,402	134,273	133,741	126,482
Cash or equivalents used					
Cash to Official Public Account	109,428	147,402	131,273	130,741	123,482
Administered expenses	2,418	3,000	3,000	3,000	3,000
Total cash or equivalents used	111,846	150,402	134,273	133,741	126,482
Net cash or equivalents from or (used by) operating activities	-	-	-	-	-

Prepared on Australian Accounting Standards basis.

Notes to the financial statements

Basis of accounting

The financial statements have been prepared on an accrual basis in accordance with historical cost convention.

Budgeted departmental statement of financial performance

Revenues from Government

APRA is funded by a special appropriation for levies and late payment penalties collected under the *Financial Institutions Supervisory Levies Collection Act 1998*. The revenue reported by APRA is net of the levies retained in the Official Public Account to fund ASIC for consumer protection and market integrity functions, and the ATO for unclaimed moneys and lost member functions.

Other revenue

Revenue from rendering of specific services is recognised by reference to the stage of completion of contracts or other agreements. Revenue from licence fees is recognised on receipt of the application and licence fee.

Depreciation and amortisation

APRA's depreciation expense remains in balance with the capital program aimed at maintaining APRA's processes and infrastructure to an appropriate standard.

Budgeted departmental statement of financial position

Financial assets

Receivables include levies invoiced but still outstanding at the financial year-end and accrued revenues, being fees prorated over the periods to which they relate.

All accounts receivable are recorded at their estimated recoverable amount.

Non-financial assets

Non-financial assets include leasehold improvements, furniture and fittings, computer hardware and office equipment. All of the foregoing assets are shown at fair value. Intangible assets comprise capitalised software, including works in progress and are shown at cost. APRA does not own any land or buildings.

Other non-financial assets include prepayments.

Provisions and payables

Provisions and payables represent liabilities for miscellaneous accruals and employee benefits, including accrued salary and leave entitlements, provisions for making good leased premises and payments to trade creditors.

Equity

The opening balance of contributed equity represents the net value of assets and liabilities transferred from the Reserve Bank of Australia and the Insurance and Superannuation Commission on the formation of APRA on 1 July 1998, less an amount of \$2.1 million returned to the Consolidated Revenue Fund as a return of unused appropriation in 2004-05.

Budgeted departmental statement of cash flows

Cash received from operating activities includes the appropriation for levies collected from industry less amounts collected on behalf of the ATO and ASIC and cash from fees and charges.

Schedule of budgeted revenues and expenses administered on behalf of Government

Revenues

The other non-taxation revenues are the levies and late payment penalties collected under the *Financial Institutions Supervisory Levies Collection Act 1998*. The revenue reported in this statement is higher than that reported by APRA in the budgeted agency statement of financial position by the amount retained in the Official Public Account to fund ASIC and ATO activities described above.

Write down and impairment of assets

Write down and impairment of assets represents waivers and write-offs of levies.

Schedule of budgeted assets and liabilities administered on behalf of Government

Financial assets

The financial assets include levy debt invoiced and still outstanding at year-end.

Schedule of budgeted administered cash flows

All cash collected by APRA for levies, late lodgement and late payment penalties under the *Financial Institutions Supervisory Levies Collection Act 1998* is transferred to the Official Public Account at the close of business each day.